This is Ofcom’s first annual Media Nations report. The report reviews key trends in the television and audiovisual sector as well as the radio and audio sector. Accompanying it is a data report which provides interactive access to an extensive range of data. In these reports we provide data and analysis on traditional broadcast television and radio services, and look at the take-up and impact of subscription on-demand and streaming services.

The Media Nations report is a reference publication for industry, stakeholders, academics and consumers. It provides context to the work Ofcom undertakes in looking after the interests of people in the markets we regulate.

In addition to the UK-wide report and the interactive report, there are separate reports for Northern Ireland, Scotland and Wales.
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Take-up of superfast broadband and connected televisions is changing how people watch television programmes

- Across all devices, people’s total TV and audiovisual daily viewing in 2017 was 5 hours 1 minute. Broadcast TV made up 71% of this; the remaining 29% was non-broadcast content such as YouTube and subscription on-demand services such as Netflix and Amazon Prime Video.

- **Viewing of broadcast television on the TV set fell by nine minutes (4.2%) in 2017** to an average 3 hours 23 minutes per day. This means there has been a total decline of 38 minutes (15.7%) since 2012.

- **However, time spent using the TV set overall remains constant as viewing of non-broadcast content increases.** Non-broadcast content (including subscription on-demand services such as Netflix, and YouTube viewing) makes up 42 mins (17%) of the 4 hours 9 minutes of total TV and AV content watched per day on a TV set - enabled by superfast broadband and an increase in use of connected televisions.

- **The change in viewing habits is driven by younger viewers, who watch more non-broadcast than broadcast content.** In 2017, 16-34s watched an average of 2 hours 37 minutes of non-broadcast content a day, across all devices (including 59 mins of YouTube on PCs/phones/tablets), and 2 hrs 11 mins of broadcast content.

- **The profile of broadcast TV viewers continues to get older;** older consumers’ broadcast viewing on the TV set has remained steady and over-54s now contribute more than half of all broadcast television viewing in the UK.

The rise of online video is changing the picture for the TV industry

- **The rapid take-up of subscription on-demand services means there are now more subscriptions to Netflix, Amazon and NOW TV than there are to ‘traditional’ pay-TV services.** According to BARB Establishment Survey data, the number of pay-TV subscriptions in the UK in Q1 2018 totalled 15.1 million, whereas the total number of subscriptions to Netflix, Amazon and NOW TV was 15.4 million. However, this figure includes subscriptions to multiple on-demand services within one household: 11.1 million households (39.3%) have at least one of either Netflix, Amazon or NOW TV.
• The high level of investment in original content is a key driver. More than a third of Netflix (38%) subscribers cite ‘to watch original series made by the provider’ as a reason for signing up (up from 30% in Q1 2017).

• Consequently, online audiovisual revenues grew by 25% year on year in real terms, to £2.26bn in 2017. Subscription on-demand revenue represents the largest annual growth (up by 35% in real terms to £895m in 2017), while online advertiser-funded video generated over £1bn for the first time (up 25% year on year). About 30% of this was from broadcast video on-demand players such as All 4 and ITV Hub.

• In contrast, TV advertising income declined by 7% in real terms, year on year, to £3.9bn in 2017. The commercial public service broadcasters (PSBs) had the largest decline; down 9% to £2bn in 2017, with their non-PSB portfolio channels also falling, by 3% to £773m.

• However, television advertising revenues have grown by 0.4% per year on average over the last five years. The downturn in 2017 may be largely due to cyclical changes in the wider economy but the risks of structural decline appear to be growing as TV viewing falls and online video advertising encroaches on traditional broadcast TV advertising revenue.

• Growth in pay-TV subscription revenues has been muted. Following a period of sustained growth, in 2017 traditional pay-TV subscription revenues dropped by 2.7% in real terms year on year to £6.4bn.

Audiences continue to watch and value public service broadcasting, especially news, children’s programming and UK-made programmes

• Satisfaction with PSB broadcasting overall is in line with recent years, with 75% of viewers claiming to be either very or quite satisfied (77% in 2016). And PSBs have maintained their share of broadcast viewing; half (51%) of all broadcast viewing on the TV is to the main five PSB channels (unchanged since 2016).

• Public service broadcasters remain a trusted source of news in the digital age. Providing ‘news programmes which are trustworthy’ continues to be considered the most important PSB purpose by regular viewers (84% in 2017 vs. 86% in 2016).

• Children’s PSB programming is rated highly for importance and delivery. More than eight in ten (83%) parents/carers of children who regularly watch children’s PSB channels rated the provision of PSB children’s programming as important. A similar proportion (81%) said that PSB channels deliver on ‘providing a wide range of high-quality, UK-made programmes for children’.

• Showing ‘new programmes made in the UK’ remains important to a clear majority (78%) of regular PSB viewers. But on-demand original content has also helped drive up subscriptions to video-on-demand services, despite only a small proportion of this programming being UK-made (subscription on-demand originals make up a third of all viewing of subscription on-demand services, although they account for less than 10% of all catalogue titles).
But there are risks to the PSB system which we will continue to monitor

- **PSBs are investing less money in UK-made content.** The latest broadcasters’ figures submitted to Ofcom reveal that spend on first-run UK network originations, for the PSBs combined, is at a record low. The £2.5bn spent by the main five PSB channels and the BBC portfolio channels in 2017 represents a 28% fall (or just under £1bn) in real terms from the 2004 peak of £3.4bn. However, a large proportion of the decline in spend on first-run originated spend has been mitigated by an increase in third-party funding, such as co-production arrangements, deficit funding from production companies and tax credits.

- **First-run, UK-made network programming, as a proportion of total network spend, remained broadly consistent** at 89% in 2017, compared to 89% in 2016 and 86% in 2014 for the PSB and BBC portfolio channels combined.

- **Spend on some PSB genres is at a record low.** PSBs’ investment in new UK children’s programming has continued the decline seen in recent years, falling by a further 18% in real terms in 2017 to £70m. Spend on original UK comedy is down by 5% in real terms since 2016 to £90m (also reaching a new low) and spend on first-run UK-made drama fell by 7% to £307m. However, these figures should be considered in the context of the general increase in third-party funding mentioned above.

- **‘Portraying the nations and regions fairly to the rest of the UK’ is the lowest-scoring statement in terms of delivery against the purposes and characteristics.** Our survey of people’s attitudes to the PSBs found that only 56% rated ‘portraying the nations and regions fairly to the rest of the UK’ as 7 or higher on a scale of 1-10. While the PSBs are allocating more of their content budgets to network programmes made outside London, spend on programmes made in the nations specifically for the nations declined by 3% in real terms to £275m in 2017.

The viability of local TV services remains uncertain

- **Many local TV services continue to face challenges in generating revenue.** As in 2016 and 2015, expenditure by local TV services in 2017 was far greater than the income they generated. Expenditure for the sector as a whole in 2017 was £20m compared to an income of £10.4m.

Digital listening is transforming the radio landscape

- **More than half of all radio listening hours are now through a digital platform.** This is driven by several factors: almost two-thirds of households now have a DAB set; smart speakers are a convenient way to listen to radio at home; DAB coverage now stands at 90% of the UK; and there has been an increase in the number of national commercial stations available.

- **However, digital listening is not uniform across the UK or by demographic.** For example, listeners in Berkshire have the highest proportion of digital listening, at 60%, but in the Borders, Northern Ireland and parts of Wales, listening through a digital platform accounts for only a third of all time spent listening to radio (35%). Younger people are more likely than
those aged over 65 to listen digitally (52% of hours vs. 43%). Two thirds of in-car listening is via analogue.

- **Other online audio services are also becoming more popular.** Music streaming services like Spotify and Apple Music are increasing their reach, offering music on demand – these account for 8% of all audio listening, and 29% among 15-24 year-olds. Music industry revenues from streaming exceeded physical sales for the first time in 2017. Podcasts are also gaining in popularity as more content providers seek to offer bespoke content or repackage previously-broadcast content.

**But radio continues to be resilient**

- **Despite the increase in competition for audio time, radio continues to maintain its reach of nine in ten adults in the UK.** Three-quarters of all audio listening is to live radio, and although this drops to 36% for 15-24 year-olds, it is still the audio source with the highest proportion of listening hours.

- **National commercial radio in particular is thriving,** benefiting from the wider reach offered by digital platforms, and is one of the only radio sectors to increase its number of 15-24 year-old listeners. Commercial revenues rose by 1% in real terms to £557m in 2017.
Key findings: United Kingdom

Viewing to broadcast television on the TV set declined by a further 9 minutes in 2017 to an average 3 hours 23 minutes per day.

52% of TV households connect their TV to the internet.

£2.5bn Record low spend on originated content by PSBs.

75% of regular or occasional PSB viewers are satisfied with PSB broadcasting in 2017.

Over 39% UK households now take at least one subscription on-demand service.

A third of all SVoD programme viewing is to SVoD original productions.

16-34 year olds view 59 minutes of YouTube per day on a device other than a TV set.

19% of viewers have seen something offensive on television.

On average, all individuals spend 71% of all their viewing time on broadcast content whereas 16-34 year-olds spend 46% on broadcast content.

75% of audio listening time is to live radio.

Commercial radio revenues grew by 1% in real terms between 2016 and 2017 to £557m.

56% consider that the PSBs fairly represent the whole of the UK.

Over 50% of all radio listening hours are now through a digital platform.
Introduction

This is Ofcom’s first Media Nations report, which we intend to publish annually to track developments in how UK audiences are served. Published alongside this report is a data report comprising a wide range of interactive charts. The reports review current trends in the television and audiovisual sector (TV and AV) as well as the radio and audio industry. They provide data and analysis on traditional broadcast television and radio services, and consider the take-up and impact of subscription-on-demand and streaming services.

The Media Nations report enables the reader to find information relating to the TV and audiovisual (AV) sector, and the radio and audio industries, in the same place; it replaces Ofcom’s previously published PSB Annual Report and Digital Radio Report. It includes separate reports for Scotland, Northern Ireland and Wales, which (together with our Connected Nations reports, focusing on the telecoms sector) replace the individual nations’ reports that were previously published as part of our annual Communications Market Report.

The report provides updates on several datasets, including bespoke data collected directly from licensed television and radio broadcasters (for output, spend and revenue), Ofcom’s proprietary consumer research (for audience opinions), and BARB and RAJAR (for audience consumption). It should be noted that our regulatory powers do not permit us to collect data directly from online video-on-demand and video-sharing services (such as ITV Player, Netflix, Amazon Prime Video and YouTube) for research purposes, and therefore we rely predominately on third-party sources for information relating to these services.

For TV and AV, the report looks specifically at what television broadcasters and on-demand services are spending on programmes, the amount of different types of programmes they show and the extent to which audiences are watching broadcast versus non-broadcast television. The report also provides information about how audiences rate the television public service broadcasters against a range of specific purposes and characteristics, as well as their attitudes towards broadcast TV standards in general. The report also provides an update on developments in the local TV sector.

For radio and audio, the report looks at the availability of radio stations in the UK via a range of different platforms, including analogue, DAB and digital broadcast networks. The report also provides and overview of the key developments within the wider audio market, including who is listening, how they are listening and what they are listening to.

We publish this report to support Ofcom’s regulatory goal to research markets constantly and to remain at the forefront of technological understanding. It also addresses the requirement to
undertake and make public our consumer research (as set out in Sections 14 and 15 of the Communications Act 2003). It also meets the requirements on Ofcom under Section 358 of the Communications Act 2003 to publish an annual factual and statistical report on the TV and radio sector.
Chapter overview

This chapter examines the take-up of digital TV platforms, as well as the use of video-on-demand services such as BBC iPlayer, Netflix and Amazon Prime Video. It looks at the reasons for subscribing to different subscription video-on-demand services, as well as the impact of these services on traditional pay-TV services.

For the purposes of this report, the following terms are used when referring to on-demand and streaming services:

<table>
<thead>
<tr>
<th><strong>VoD</strong></th>
<th>video on demand</th>
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<tbody>
<tr>
<td>Includes paid-for subscription video on demand (e.g. Netflix and Amazon Prime Video), free broadcaster video-on-demand services (e.g. BBC iPlayer, 4oD) as well as online video content from services such as YouTube and Facebook (excluding short-form video clips).</td>
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<table>
<thead>
<tr>
<th><strong>SVoD</strong></th>
<th>subscription video on demand</th>
</tr>
</thead>
<tbody>
<tr>
<td>Paid-for subscription video-on-demand services such as Netflix, Amazon Prime Video and NOW TV. While these services offer more than just video on demand (e.g. streaming, linear pay-TV channels, as well as content to own or rent) they are categorised as SVoD in this report for ease of reference.</td>
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<tr>
<th><strong>BVoD</strong></th>
<th>broadcaster video on demand</th>
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<tr>
<td>Free video-on-demand services from the major broadcasters, including BBC iPlayer, ITV Hub, All4, My5 (as above, these services offer more than just on-demand but are referred to as BVoD for ease of reference in this report).</td>
<td></td>
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Digital terrestrial is the most common way to receive TV

According to BARB’s Establishment Survey, in the first quarter of 2018 95.6% of UK homes had a working TV set. This figure has remained relatively stable since 2012 when it was only slightly higher at 96.3%. The remaining 4.6% homes without a TV set either do not use a television, or choose to watch audiovisual content using another device, or the television is permanently out of order.¹

¹ BARB Establishment Survey Q4 2012 – Q1 2018
Homes that only have digital terrestrial TV (DTT) make up the biggest proportion of all UK homes, totalling 11.3 million homes or 39.8% of all households, an increase of 2.3% since 2012.\(^2\) After a slight dip in 2013 and 2014, the increase in digital terrestrial in recent years may have been driven in part by consumers moving away from traditional pay-TV platforms in favour of combining a free-to-air DTT service with online SVoD services, such as Netflix and Amazon Prime Video.

The proportion of homes with pay-satellite TV (pay DSAT), has declined marginally from 33.6% of homes in 2012 to 30.4% in Q1 2018, while digital cable services (DCAB) have experienced a similar marginal decrease: from 15.7% of homes in 2012 to 14.9% in Q1 2018. The proportion of homes with free-to-view satellite services has remained stable (6.4% in Q1 2018 and 6.7% in Q4 2012).

The proportion of homes that have internet protocol television (IPTV) only (any one of BT TV, TalkTalk TV, Plusnet TV, or a standalone YouView box, and do not also have satellite, cable or other service) has increased from 1.7% in 2012 to 6.3% of households in Q1 2018\(^3\).

Figure 1: Platform take-up, households (millions)

Source: BARB Establishment Survey. Household level data. All TV sets in home included so there may be platform overlaps. Notes: Data points are based on Q4 of each year until 2018, when it is Q1. BARB changed its methodology on the definition of a TV-set-owning household in Q4 2012. In Q4 2015 the ‘claimed usage’ element was removed, which led to an increase in the TV set homes population. *Digital switchover was completed across the UK in October 2012. Data from 2013 therefore refer to TV households as a % of all households. Digital terrestrial TV only = receives digital TV through an aerial and not through DSAT/DCAB or other platforms. Hybrid IPTV digital terrestrial only = receives digital terrestrial TV through any of BT TV/TalkTalk TV/YouView/Plusnet TV and not DSAT/DCAB/other platforms.

Rapid take-up of subscription video-on-demand services

The major SVoD services all had rapid growth in subscriber numbers in 2017 and the first quarter of 2018. Amazon Prime Video had slightly larger year-on-year growth than Netflix, up by 32.7% to

\(^2\) BARB Establishment survey Q4 2012 – Q1 2018
\(^3\) BARB Establishment Survey Q1 2018
reach 4.8 million subscribers in Q1 2018. However, Netflix remains by far the most popular SVoD service, and in Q1 2018 it was in 9.1 million UK households (a 32.2% increase since Q1 2017)\(^4\).

The rapid take-up of SVoD has resulted in the total number of subscriptions to Netflix, Amazon and NOW TV exceeding subscriptions to ‘traditional’ pay-TV services for the first time. According to BARB Establishment Survey data, the number of pay-TV subscriptions in the UK in Q1 2018 totalled 15.1 million\(^5\), whereas the total number of subscriptions to Netflix, Amazon or NOW TV reached 15.4 million\(^6\). However, this figure includes subscriptions to multiple SVoD services within one household: 11.1 million households (39.3%) have at least one of either Netflix, Amazon or NOW TV.\(^7\)

Figure 2: Take-up of subscription on-demand services

![Percentage of households with a subscription (SVoD) service](chart.png)

Source: BARB Establishment Survey Q1 2014 – Q1 2018

Further, the proportion of UK adults using any SVoD service is now almost on a par with those using any free PSB BVoD service (35% for PSB broadcaster services vs. 34% for any SVoD service in H1 2018). This is also reflected in the use of individual VoD services, with almost as many people now claiming to use Netflix (28%) as BBC iPlayer (33%). The rapid increase in subscribers to Amazon (the second most popular SVoD service in the UK) means a similar proportion of adults now use this service as use ITV Hub/STV Player (the second most popular BVoD service) at 12% and 16% of UK adults respectively. Adults are also turning to other online streaming services for VoD services, with 17% of UK adults using YouTube to watch TV or films online.\(^8\)

**Smart TVs and streaming media players are driving growth in VoD consumption**

The growth in connected devices, coupled with more people having access to faster broadband speeds, has helped fuel the growth in video on demand. Eighty per cent of homes have a fixed

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\(^4\) BARB Establishment Survey Q1 2018
\(^5\) Pay-TV subscriptions includes the number of Sky (excluding NOW TV), Virgin TV, BT TV, TalkTalk TV and YouView households. It includes those who access their TV via one of these platforms but are not paying for additional channels.
\(^6\) Includes multiple SVoD subscriptions within one household and may include those on a free trial.
\(^7\) Source: BARB Establishment Survey Q1 2018
\(^8\) Source: Ofcom Technology Tracker H1 2018
broadband connection, and in November 2017 58% of these were superfast (i.e. with download speeds of 30Mbit/s or higher). More than three-quarters of adults (78%) now have an internet-enabled smartphone, with most of these (85%) having a 4G service (up 9pp since H1 2017), while 58% of households have a tablet device.

However, television sets have grown faster than any other device as a way of accessing VoD, with 67% (18 minutes) of all VoD viewing in 2017 via a TV set. Among those with a TV in the household, 52% of households in H1 2018 had a broadband-connected smart TV or a TV connected to the internet via another device such as a set-top box, games console, laptop or streaming media stick through which they can access video-on-demand services.

The most popular way of connecting a TV to the internet is by using a smart TV. Almost half (44%) of TV households have a smart TV, of which the majority (83%) are connected to their home broadband service. A fifth (20%) of those with a TV in the household have used a games console to connect their TV to the internet to watch something on the TV screen.

Internet-connected dongles or boxes (such as the NOW TV set-top box, Roku, Google Chrome, Amazon Fire TV stick, Amazon Fire TV and Apple TV) are also becoming increasingly popular, with around one on ten (11%) households using them to access VoD services (up from 5% in H1 2016). The increasing popularity of plug-in media sticks may be driven partly by the fact that they enable consumers to access VoD services without going through a pay-TV platform.

Figure 3: Household take-up of devices

Source: Ofcom Technology Tracker. Data from Q1 of each year 2007-2014, then H1 2015-2018. Base: All adults aged 16+ (2018 n=3730). Significance testing: Arrows indicate any significant differences at the 95% confidence level between UK 2017 and UK 2018. Note: The question wording for DVD Player and DVR was changed in Q1 2009.

9 Source: Ofcom UK Home Broadband Performance Report 2017
10 Source: Ofcom Technology Tracker H1 2018
11 Source: Ofcom Total AV measurement using BARB/BARB TV Player reports (census data)/TouchPoints/ComScore – see detailed methodology section
12 Source: Ofcom Technology Tracker H1 2018
13 Source: Ofcom Technology Tracker H1 2018
14 Source: Ofcom Technology Tracker H1 2018
2009 so data are not directly comparable with previous years. *Internet-connected dongle or set-top box includes NOW TV set-top box, Roku, Google Chrome, Amazon Fire TV stick, Amazon Fire TV, Apple TV.

Access to original and exclusive content is a key reason for subscribing to SVoD

The high level of investment in original content by Netflix and Amazon Prime Video (see chapter on TV and AV output and spend) is driving subscriptions, with more than a third of Netflix (38%) subscribers in Q1 2018 citing ‘to watch original series made by the provider’ as a reason for signing up, up from 30% in Q1 2017. And 32% of Netflix users, and 20% of Amazon Prime Video users, chose ‘to watch exclusive content not available elsewhere’ as a reason for subscribing (up 12pp and 0pp respectively since Q1 2017).

However, the most common reason for subscribing to Amazon Prime Video is still to obtain free shipping, although this has declined in importance; the number of people citing this as a reason has fallen from 71% in Q1 2017 to 51% in Q1 2018, indicating that the Prime Video service is driving an increasing number of subscriptions in its own right. This is further illustrated by the fact that signing up in order ‘to take advantage of a free trial’ has also declined across all services, down by 11pp for Amazon Prime Video (29% to 18%), 17pp for Netflix (35% to 18%) and 14pp for NOW TV (44% to 24%).

An increasing proportion of respondents claim to have taken an SVoD service because they consider it to be ‘cheaper than a pay-TV subscription’. More than a quarter (28%) of NOW TV users stated that they used NOW TV as it was cheaper than pay TV, up 12 percentage points from 16% in Q1 2017, driven in particular by 35-54 year-olds (19% in Q1 2017 to 30% in Q1 2018). Similar increases were found for Netflix (12% to 21%) and Amazon Prime Video (9% to 10%).

Figure 4: Selected reasons for using Netflix, Amazon Prime Video and NOW TV

Source: GfK SVoD Tracker, Q1 2018. Notes: EW1: Reasons for signing up for/ using service. Base: Netflix users (n=2596), Amazon Prime Video users (n=1896), NOW TV users (n=776). Note: Users include those who either subscribe to or are trialling each service and use it at least once a fortnight. Free shipping is not available as part of Netflix or NOW TV’s service. ‘To watch original series made by provider’ not asked of NOW TV users.
Half of SVoD users subscribe to more than one service

Increasing numbers of SVoD subscribers in the UK are using more than one SVoD service, with 51% of SVoD subscribers taking two or more services in Q1 2018 (up from 47% in 2017).

By far the most popular combination of services is subscribing to both Netflix and Amazon Prime Video, with almost a third (29%) of SVoD users in Q1 2018 claiming to take this combination. A smaller proportion (7%) claim to take both Netflix and NOW TV, while 12% of users claim to subscribe to all three services (Netflix, Amazon Prime Video and NOW TV), up from 10% in Q1 2017.15

As fragmentation of the market continues and new SVoD services are launched (such as the new sports streaming service described below) subscribing to multiple SVoD services may become more common.

Figure 5: Proportion of SVoD users who subscribe to multiple services, 2017 vs. 2018


The majority of SVoD subscribers also have a traditional pay-TV service

The rapid increase in take-up of SVoD services is allowing consumers greater freedom to watch the content they want when they want, but for many SVoD is complementary to a traditional pay-TV subscription (e.g. Sky or Virgin TV). In Q1 2018, 71% of those with an SVoD subscription also had a pay-TV service – approximately the same proportion as the previous year (72% in Q1 2017).16

The high degree of overlap may be because traditional pay-TV services offer content that Netflix and Amazon Prime Video do not, such as exclusive sports content. While Netflix has not made exclusive

15 Source: GfK SVoD Tracker, Q1 2017 and Q1 2018, Notes: RS2 Services used

16 Source: GfK SVoD Tracker, Q1 2017 and Q1 2018, Notes: P7: Services currently have
live sports part of its overall content strategy, Amazon Prime Video and other SVoD and social media sites have been more active in this area. However, their investment in UK sport content rights remains small compared to pay-TV providers such as Sky and BT.
SVoD and social media platforms are acquiring sports rights

Amazon Prime Video recently secured the rights to broadcast 20 live English Premier League matches per season in the UK from 2019 in a three-year deal. And in April 2018, Amazon agreed a £30m exclusive five-year deal for UK rights to the US Open tennis tournament (adding to the £50m already paid for the ATP World Tour).

DAZN, a live, ad-free and on-demand sports streaming service, launched in August 2016. Based in London, DAZN is currently only available in Germany, Austria, Switzerland, Canada and Japan. In May 2018 DAZN agreed to an eight-year, £736m deal with Matchroom Boxing. It also has exclusive rights to air the Premier League in Germany, while in Japan traditional TV rights to the J-League football have been bought by DAZN in an exclusive ten-year streaming deal.

Facebook Watch, at the time of writing, has not launched in the UK, although it has been available in the US since August 2017. Facebook Watch includes live sports and other sports-related content. Programming includes community and discussion features, allowing viewers to comment during games and interact with each other, using emojis or a chat window.

SVoD subscribers are more likely to downgrade their pay-TV subscription than cancel it altogether

Thirty-six per cent of SVoD subscribers claim to have dropped a premium aspect of pay-TV (sometimes known as ‘cord shaving’) while 14% say they have stopped paying for it altogether (‘cord cutting’).17

To minimise the impact of cord shaving and cord cutting, pay-TV providers may look to offer SVoD services ‘inside’ rather than ‘outside’ the pay-TV platform. Sky has announced deals with both Netflix and Spotify which would allow it to offer these services as part of a bundle through its pay-TV platform (see further detail below). And in May 2018 BT announced a deal with Amazon Prime Video, which will enable BT TV customers to access Amazon Prime Video through its YouView set-top box from June 2018.

Sky and Netflix European partnership

In March 2018 Sky announced its new partnership with Netflix, which will put Netflix content on the Sky Q platform. In addition, Sky will release a new bundle that will include a Sky Q and Netflix subscriptions. The price of this bundle has yet to be announced, but it will be available in the UK and Ireland sometime in 2018. This deal is the first of its kind for both companies, due to the structure of the billing relationship. In this agreement a Netflix subscription will be sold through a Sky package rather than as a separate service (as it is with BT’s YouView and Virgin Media boxes). Netflix will also be added to NOW TV streaming sticks and boxes (but not the app), maintaining Netflix’s integrity in the SVoD space.

For both companies, the main benefit is acquisition and retention of subscribers. By including Netflix in the Sky Q ecosystem, Sky hopes to reduce the number of subscribers who are substituting to lower-cost or free TV platforms, and overlaying SVoD subscriptions to top up their content offering.

17 Source: GfK Viewscape 2017
For Netflix, the deal introduces the element of stability of a pay-TV subscription. Customers are tied in to longer than 30-day contracts and are less likely to cancel month to month.

One of the unique features of this deal is the search and recommendation integration of Netflix content on the Sky Q platform, allowing Netflix content to be recommended to users based on their Sky viewing. Platforms and content aggregators increasingly use algorithms to promote content, driven by a mix of viewer behaviour and editorial or commercial incentives. We will explore how these changes affect the discoverability of PSB content in our upcoming review of the prominence of PSB content.
Chapter overview

This chapter examines trends in television and audiovisual (AV) consumption, including viewing of non-broadcast TV services such as Netflix and YouTube. It examines the role of traditional broadcast TV in the context of the wider audiovisual market, as well as changes in viewing, by channels and genres.

Many different TV and video-on-demand services are competing for viewers

UK audiences in 2017 had a rich choice of different ways of finding and watching video content. Data from a compilation of industry sources show how varied these choices are (see methodology annex for more information about the total AV consumption methodology).

Of the 5 hours 1 minute average video content that individuals watched per day, 71% originated from broadcast TV, and 58% was watched live on the TV set. However, there are several other large contributors to this total viewing, both on and off the TV set. YouTube, on devices other than the TV set, is the largest measurable type of mainly non-broadcast viewing, averaging almost half an hour per day across the population. This is significantly larger than subscription video-on-demand (SVoD) viewing (18 minutes) but is more diverse as a category, as it includes music videos, short clips, some long-form content, ‘how to’ videos, vlogging and other video formats. Another large block of viewing on the TV set (12 minutes) is mainly YouTube, but also includes unidentifiable content that is likely to include piracy and pay-per-view content from subscription providers.

The data for 16-34-year olds show that, overall, they watch a similar amount of video content to other age groups (4 hours 48 minutes a day), but there are significant differences in what they watch. The majority of their viewing (54%) does not originate from broadcast TV and, compared to all individuals, much more of their viewing is on devices other than the TV set (34%). They spend an average of 59 minutes a day watching YouTube on devices other than the TV, although a large proportion of this is music videos so may not be ‘active’ watching.
Figure 6: Total audiovisual viewing time spent per day, all adults vs. 16-34s: 2017

Source: Ofcom/BARB/BARB TV Player (census data)/TouchPoints/ComScore – see detailed methodology section of how the sources are used to construct a total estimated view of video watched.

18 minutes of SVoD are consumed on average each day per person

Watching SVoD on the TV set is measured at 18 minutes a day per person, but higher, at 30 minutes, for those aged 16-34. This content competes directly with broadcaster-derived content, as it is primarily television series and films. Most of the content viewed on SVoD is not available from UK broadcasters, either because it is exclusive to the SVoD service, or because it is archive content no longer available from broadcast players.

Average viewing figures for broadcaster video-on-demand (BVoD) services like iPlayer and ITV Hub are half those for SVoD. The lower share of viewing for BVoD suggests that these services are still used primarily by audiences to catch up on missed programmes already broadcast on TV, while SVoD’s increasing viewing share is driven in part by the growing number of SVoD originals available and audiences ‘bingeing’ on multiple episodes of programmes. This is reflected in the fact that 61% of Netflix subscribers say they use the service ‘every day/most days’.

Games consoles still feature as a prominent part of the total video picture. Much of this is gaming, but part of the 11 minutes per day will be other types of content, using the console to connect with the internet.

Total time spent using the TV screen has barely changed

Looking at all viewing on the television set as measured by BARB, and not just broadcast TV, TV screen time declined by just two minutes in 2017, with other forms of television use offsetting most of the loss to broadcast TV viewing.

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18 These figures will be much higher when calculated only for those who have access to an SVoD subscription.
19 GfK SVoD Tracker Q1 2018, Notes: RS3+RS3X SVoD platform frequency of use.
BARB measurement includes a category of ‘unmatched viewing’, which is viewing on the TV screen of anything beyond linear broadcasting or ‘catch-up’ to broadcast programmes within 28 days. Between 2014 and 2017, the amount of unmatched viewing increased from 27 minutes per person per day, to 42 minutes. This viewing includes archive recordings and VoD programming, pay-per-view rental films, games console use, and watching SVoD services.\(^{20}\)

**Figure 7: Average daily minutes, per person, of total TV screen time**

Source: BARB. All individuals 4+, network, total TV. Average minutes of viewing/day. *Note: Unmatched viewing = TV in use but content cannot be audio-matched or otherwise identified. Includes gaming, viewing of DVDs/box sets/archives, SVoD, time-shifted viewing beyond 28 days, apps on smart TVs and navigating EPG guides where there is no in-picture broadcast content. Audio-matched digital radio stations are excluded. Unmatched viewing has been reported by BARB since July 2013.

**The TV set is both the home of broadcast TV and a place to watch non-broadcast content**

The TV set is the home of broadcast TV, and live TV still accounts for almost three hours (58%) of all TV and AV content viewed. The only significant part of broadcast-derived content viewed outside the TV set is BVoD such as iPlayer and ITV Hub, which is watched on other devices at an average of three minutes per day. However, with more than half of UK TV households now having a television set connected to the internet, non-broadcaster services are available on the TV set: in total these accounted for an average of 40 minutes of daily viewing on the TV set in 2017.

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\(^{20}\) Source: BARB. Network, all individuals (4+). Network.
Figure 8: Total TV and AV consumption per day across all devices, all individuals: 2017

Source: Ofcom/BARB/BARB TV Player (census data)/TouchPoints 2017/ComScore – see detailed methodology section of how the sources are used to construct a total estimated view of video watched

YouTube makes up the highest proportion of non-broadcast viewing among 16-34s

For the overall population, non-broadcast video sources comprise less than a third of total viewing (approximately an hour and a half of five hours in total). However, this is markedly different among young adults (16-34) whose consumption of non-broadcast sources is now greater than their broadcast-derived consumption.

This young adult group watches a similar mix of non-broadcast sources as the total population, but the total amount viewed is almost double. They watch SVoD for half an hour a day on average, but the largest chunk is YouTube, which they watch for more than an hour a day on average (59 minutes on devices other than the TV set, plus a significant proportion of the 19 minutes of ‘other video’ on the TV set).
Figure 9: Minutes spent watching non-broadcast content across all devices, all individuals vs. 16-34 year-olds: 2017

Viewing of broadcast TV continues to decline

This section uses data provided by the Broadcasters’ Audience Research Board (BARB), a panel of approximately 5,100 homes across the UK providing the official broadcast TV measurement for the industry. This includes all viewing of broadcast TV through a television set, and via any device attached to the set such as a computer, laptop or tablet. Unless otherwise stated, figures quoted are for seven-day consolidated viewing. Consolidated viewing includes viewing of programmes at the time they are broadcast on TV (live viewing) as well as from recordings on digital video recorders (DVRs) and through catch-up player services (e.g. apps on smart TVs) up to seven days after the first broadcast (time-shifted). See the methodology annex for more information.

The amount of time spent viewing broadcast television on the TV in the UK has fallen for the sixth successive year. Between 2016 and 2017, viewing per person declined by 4.2% to 3 hours 23 minutes, down by nine minutes. This decline was driven mainly by younger audiences and has led to a widening gap by age. For example, in 2010 children spent half as long as over-64s watching broadcast TV. By 2017, viewing by over-64s had declined by a minute, while children’s viewing had declined by more than an hour, so that over-64s were watching four times as much as children.21

21 Source: BARB. All individuals (4+), network.
Over-54s contribute more than half of all broadcast television viewing

Both for total viewing and for reach, children’s and young adults’ declining viewing is driving overall changes in consumption behaviour. In 2017, 4.41 trillion minutes of broadcast television were watched by UK individuals, down from 4.59 trillion in 2016, a decline of 3.8%. Of this decline, reduced children’s viewing accounted for 26.5%, and 16-24s accounted for 21%, so nearly half (47.5%) of all the decline in TV viewing levels is due to under-25s. And as we have an ageing population, this means that audiences for broadcast television are getting older; for the first time, over-54s (who make up 28% of the population of the UK) now contribute more than half of all broadcast television viewing.

The decline in broadcast TV viewing on the TV set has continued into 2018

The decline in broadcast TV viewing on the TV set has continued into 2018. From January to June 2018 (H1 2018), overall viewing for all individuals was down by 4.9% on the same period in 2017, to an average of 3 hrs 16 minutes per person per day. The decline applied to all age groups. Adults aged 16-34 had the biggest decline in viewing, down by 12% to 1 hr 51 minutes a day, and children are still the age group with the lowest level of viewing, at 1 hr 18 minutes a day. The fact that older people watch more TV remains true; the resilience of TV viewing by older people is slowing the overall decline in TV viewing at the all-individuals level. Nevertheless, viewing by over-54s fell by 2% in H1 2018. Looking at each month separately, all-individuals’ overall viewing was down by 4.8% in January, 3.2% in February, flat in March (-0.1%), down by 3.9% in April, 9.3% in May and 8.3% in June.
Broadcast TV still reaches large numbers but is declining, especially for younger age groups

Broadcast television viewing, although down by 4.2% on the year, continued to hold its position as a mass-reach medium, with an average of 90.2% of individuals watching each week in 2017. But this was down from 91.5% in 2016, and as with average viewing times, the steepest declines were among children and young adults, while reach among age groups over 45 remained stable.

Children’s reach declined by 3.7pp to 82.5%, and 16-24s by 2.4pp to 78.2% between 2017 and 2016.

Source: BARB. All individuals (4+), network. Reach criteria: 15+ consecutive minutes, full weeks used.

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22 Source: BARB. All individuals (4+), network. Reach criteria: 15+ consecutive minutes, full weeks used. Reach is a percentage of all TV households that has remained relatively stable.
Half of all TV viewing is to the main PSB channels

Despite continued channel competition and proliferation within the UK (BARB reported on 342 channels in 2017, compared to 328 in 2016), the role and presence of the PSBs within household viewing has remained steady and continues to hold most of daily viewing; 50.9% of all broadcast viewing is to the main five PSB channels, a 0.1 percentage point decline since 2016.

Including all their portfolio channels, the PSBs’ group viewing accounted for 70.3% of all broadcast viewing, up from 70.2% in 2016.

BBC One and BBC Two performed worse than total average TV, with viewer minutes declining year on year by 5.1% and 5.5% respectively, driving a decline in overall share of 0.2pp and 0.1pp respectively. ITV and Channel 5 outperformed total TV with viewing minute declines of 3.5% and 2.1% respectively, driving a subsequent increase in share of 0.1pp across each channel. The increase in ITV network share is the first increase in channel share since 2013, the year after the London Olympics. Channel 4’s share remained unchanged in the year to 2017 for all individuals, and also for 16-34-year olds, where the decline in TV viewing is most stark.

Figure 13: Share of all broadcast viewing, by main PSBs: 1988-2017

As with viewing levels to the PSBs, weekly reach also continued to decline in 2017; the main five PSB channels’ reach was down 2pp to 81% in 2017. BBC One had the largest year-on-year decline, from 72% weekly reach in 2016, to 69% in 2017. When we include all the PSB portfolio channels, weekly reach to all the PSBs declined slightly, from 88% to 87%.

Source: BARB, TAM JICTAR and Ofcom estimates, individuals (4+). Network. New BARB panels introduced in 2002 and 2010, as a result, pre- and post-panel change data must be compared with caution (see dotted lines). Channel 4 includes S4C up to 2009. The main five PSB channels include viewing to their HD channel variants but exclude viewing to their +1 channels.
PSBs strengthen their VoD offerings in the light of decline in viewing to broadcast TV

The PSBs have been addressing the change in viewing habits outlined above by transitioning their BVoD services from predominately catch-up services to services containing a larger back catalogue of original and acquired content. For instance, Channel 4 acquired all six seasons of ‘90s teen drama *Dawson’s Creek* and has made them available on All 4 since November 2017.

Netflix and Amazon have been making all episodes of a TV season available on the same day rather than releasing episodes on a weekly basis; this technique has helped to attract audiences. In July 2017 all the episodes of the series *Top of the Lake: China Girl* were made available on BBC iPlayer after the BBC Two broadcast of the first episode. Other series have followed a similar release pattern, such as the recent BBC documentary *Civilizations*.

The PSBs have also used SVoD services to increase viewing to their respective broadcast channels and VoD services. For instance, seasons 1-2 of crime drama *Peaky Blinders* were available on Netflix while season 4 was being broadcast on BBC Two in December 2017, and were available on BBC iPlayer, while seasons 1-3 were also temporarily available on iPlayer. This may have contributed to *Peaky Blinders* having the most requests on BBC iPlayer in December 2017, at 327 million (17% year-on-year growth). *Peaky Blinders* was the 12th most streamed show on Netflix in Q4 2017, the only PSB content to make the top 20 SVoD list. It subsequently became the fifth most-streamed show in Q1 2018 after season 3 was made available in January.

In May 2018 it was reported that the BBC, ITV and Channel 4 were in talks to create a joint streaming service in the UK.

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23 GfK programme data
The top 20 channels reflect the older profile of broadcast TV

Figure 14 plots the age and socio-economic (SEG) profile of the 20 most-watched channels in 2017, relative to the 35+ age and ABC1 SEG profile of all viewers to total TV. It also shows the share of each channel, depicted by the size of the bubbles. The profile of a channel gives an indication of its target audience, and for commercial channels this is used to sell advertising.

Reflecting the older profile of TV overall, most of the top 20 channels in 2017 had audiences that were older or the same as the average. This was particularly the case for those channels with the largest share of viewing, including BBC One, ITV and BBC Two. Apart from CBeebies (the dedicated children’s channel for 0-6 year-olds from the BBC), the channel with the youngest profile was E4 (52.3% of its audience was aged under 35) while the channels with the oldest profile were ITV3 and Drama (for both, 95% of their audiences were aged 35+).

Channels from the BBC, Sky and Channel 4 attracted higher proportions of ABC1 audiences than TV generally (46.5%). Of the top 20 most-watched channels, BBC Four had the biggest ABC1 profile, at 59.3%. Reflecting their greater reach, all the top 20 channels apart from Sky One and Sky Sports Main Event are available without a pay-TV subscription.

Figure 15: Age and socio-economic audience profile of the 20 most-viewed channels: 2017

Source: BARB. Network. Based on the top 20 channels ranked by share, including individually reported +1 channels. Size of bubble relates to share among individuals 4+. Profile based on age: % 35+, SEG: % ABC1 (base all individuals (4+). Axes cross at the average age/social economic group profile of total TV. Includes HD variants where applicable and +1 variants.

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24 A classification of household social status based on the occupation of the chief income earner. BARB reports the following social grades: AB: higher (A) or intermediate (B) managerial, administrative or professional; C1: supervisory or clerical and junior managerial, administrative or professional; C2: skilled manual workers; D: semi-skilled and unskilled workers; E: state pensioners, casual or lowest grade workers.
Entertainment remains the most popular genre across total TV

Since 2010, the split of viewing by genre across all channels has remained fairly consistent. Entertainment programming remains the most popular genre, accounting for 15% of viewing in 2017. This is followed by ‘documentaries: other’ (this refers to documentaries other than science and natural history, which has a separate group, see genre definitions in methodology annex), national/international news; leisure interests and sports programming.25

Entertainment programming was also the most-watched genre across the main five PSB channels grouped together, accounting for 19.7% of viewing - a greater share than across total TV. Representing 13.6% of viewing, national/international news programming was the second most-watched genre on the main five PSB channels.

Figure 16: Proportion of viewing by genre across total TV, all individuals

Broadcast TV can still bring in mass audiences, but the decreasing popularity of soaps is driving its overall decline

Broadcast television is the only mass-market audiovisual medium which consistently attract millions of simultaneous viewers. But the size of audiences for the most popular programmes has been falling. In 2017, 64 programmes achieved a consolidated audience of more than 10 million viewers (seven-day consolidated viewing, including +1 channels), compared to 191 in 2007. The number of programmes with an audience of over 8 million fell from 634 in 2007 to 201 in 2017.

Source: BARB. All individuals (4+), all day. Network programming based on 4+ area filter. The ‘all other genres’ category = music: contemporary, news: other, visual & performing arts, religion, music: other, weather, music: classical, education, party political broadcasts, current affairs: other, docs: sci & nat his, current affairs: pol/econ/social, UK films and BARB ‘other’ /unspecified. See methodology annex for definitions against BARB genres.

25 Source: BARB. All individuals (4+), all day. Network.
Figure 17: TV programmes, by audience size: 2007-2017

Looking at these declines by programme genre, we can see that the decreasing popularity of soaps is driving the overall decline. In 2007, 508 episodes of soaps achieved an audience of at least 8 million; in 2017, this figure was 63. This is even clearer when we look at individual episodes that attracted audiences over 10 million; in 2007 there were 172, by 2015, the last year in which such audiences were achieved, there were only four. In 2007 *EastEnders, Coronation Street* and *Emmerdale* averaged 8.7 million viewers between them; by 2017 this was down by 1.8 million, to 6.9 million. Apart from 2010, when audiences increased to 8.7 million from 8.0 million the previous year, there has been a steady decline in audience volumes.

Entertainment shows have also had quite an impact on the overall numbers of mass audience programmes. In 2009 *The X Factor* had 17 episodes achieve an average audience of over 13 million and in 2010, 23 episodes. In 2017, however, not a single episode achieved more than 8 million.

*Source: BARB. All individuals (4+), network. Programme figures include HD and +1 channels where relevant.*
Important national events in 2018 still attract big audiences

Unsurprisingly, the royal wedding on 19 May 2018 attracted a huge audience. Across BBC One, ITV, Sky News and BBC News, it achieved a consolidated average audience of 12 million, an 85% share of viewing at that time. BBC One accounted for most of the viewing, gaining 63% share. It was a similar story for 16-34s, with a combined share of 81% across the coverage. Overall, BBC One’s coverage averaged 8.9 million and peaked at 13.7 million, while ITV’s coverage averaged 2.6 million and peaked at 3.8 million.

The combined reach across all the channels was 24.7 million (41% of all individuals), 4 million (28%) of which was 16-34s. Overall numbers were lower than those watching the 2011 royal wedding, in terms of reach; the 2011 wedding achieved 34.2 million (60%) reach (all individuals) and 6.9 million (47%) 16-34s. However, the total share of viewing to the 2018 event was higher than the 82% in 2011.

The FIFA World Cup games have also been pulling in large audiences, and England’s progression has helped drive record viewing. At the time of writing this report (before the semi-finals), England’s game against Columbia, on ITV, had achieved the largest audience of the tournament so far with 17.2 million and a 67% share of viewing at that time – the largest average audience of any programme since the closing ceremony of the Olympic Games in 2012.26

26 Source: BARB. All individuals (4+), all day. Network. Reach criteria: 3+ consecutive minutes. HD and +1 channels included where appropriate.
Chapter overview

This section looks at broadcast industry revenues over time, including changes in the sources of income, and by sector. It also provides commentary on revenues generated by online TV, including via subscriptions to video-on-demand services.

Total broadcast commercial TV revenues declined by 3.5% to £11.1bn

The UK commercial broadcasters (i.e. excluding the BBC licence fee and grants to S4C\textsuperscript{27}), generated £11.1bn in revenue during 2017, a decline of 3.5% on 2016 in real terms. However, over the last five years commercial revenues have grown by an average annual rate of 1.4%.

The year-on-year decline in commercial revenues was driven by a fall in real terms (i.e. adjusted for inflation) in both net advertising revenues (NAR), down 7.5% year on year to £3.9bn in 2017, and income from pay-TV subscriptions, down 2.7% to £6.4bn in 2017 (both declines are described in further detail below).

Revenue from other sources such as TV shopping, sponsorship and interactive services grew by 10.1% in 2017 in real terms to £898m as broadcasters continue to diversify from the traditional income sources of subscriptions and television advertising.

\textsuperscript{27} BBC income will be covered in the \textit{Communications Market Report}
**Television advertising revenues were down 7.5% in 2017**

TV advertising income in 2017 declined by 7.5% in real terms to £3.9bn, with all three categories of broadcaster (commercial PSBs, commercial PSB portfolio channels and non-PSBs) seeing a decline since 2016.

The net advertising revenue of commercial PSBs (which makes up about half of all commercial television advertising revenue), had the largest decline, down 9.3% to £2bn in 2017. In previous years commercial PSB broadcasters have been able to offset declines in ad revenue on their main PSB channels against increased revenues for their non-PSB portfolio channels. However, this was not the case in 2017, as advertising revenue also declined for the non-PSB portfolio channels, falling by 3.1% in real terms to £773m.

But overall, television advertising revenues have grown by 0.4% per year on average over the last five years. While cyclical changes in the wider economy are likely to have affected overall television advertising revenues in 2017, further trend data is required to determine whether the decline was also driven by deeper structural change in the market, as online video advertising begins to encroach on traditional broadcast TV NAR.

Furthermore, television advertising as a percentage of total display advertising expenditure has been stable over recent years at around 30%, according to WARC.\(^2^8\)

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\(^2^8\) WARC is a firm which measures advertising spend.
ITV Studios has helped ITV reduce its reliance on cyclical advertising revenues

The main commercial UK broadcasters are generating record revenues from their production arms as they look to ensure that their businesses do not become too reliant on advertising revenue. ITV has navigated this shift particularly well; it generated more revenue from its non-NAR (net advertising revenue) activities (£1.9bn) than from NAR (£1.7bn) for the first time in 2016.

This shift can be mostly attributed to ITV Studios, which increased its revenues by 7% from June 2016 to 2017 on the success of hit UK shows like *I’m a Celebrity… Get Me Out of Here* and global formats like *Come Dine with Me*. In 2017, ITV Studios generated 43% of ITV’s £3.66bn total revenue.

Pay-TV subscription revenue declined 2.7% in real terms in 2017

The pay-TV platform operators in 2017 (Sky UK, Virgin TV, BT TV and TalkTalk TV) generated well over half (57%) of total commercial broadcast revenues, the same proportion as the previous year. However, the £6.4bn generated by the platform operators in 2017 represented a 2.7% decline in real terms on the previous year, and the first decline following a period of sustained growth.

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29 ‘Subscription revenue’ includes Ofcom’s estimates of Sky UK (including revenue attributed to NOW TV), Virgin TV, BT TV and TalkTalk TV subscriber revenue as well as, in previous years, that of ESPN and Top Up TV in the UK (Republic of Ireland revenue is excluded). It also excludes revenue generated by broadband and telephony.
Figure 20: Total TV industry revenue, by sector

Source: Ofcom/broadcasters. Note: Figures are expressed in nominal terms and replace previous Ofcom revenue data for TV industry, owing to restatements and improvements in methodologies. The platform operators are Sky UK, Virgin TV, BT TV and TalkTalk TV as well as, in previous years, ESPN and Top Up TV in the UK (Republic of Ireland revenue is excluded). Sky UK revenue includes subscription revenue attributed to NOW TV. Commercial PSB channels comprise ITV/ITV Breakfast, STV, UTV, Channel 4, Channel 5. Commercial multichannels comprise all multichannels including the commercial PSB portfolio channels. Totals may not equal the sum of the components due to rounding.

Broadcaster revenue raised from other sources increased by 10% in 2017

Television revenue raised from sources other than subscription income or advertising revenue increased by 10% in real terms in 2017 to total £898m.30

Broadcasters’ revenues generated by programme sales31 jumped by 116% in 2017 to £116m, as broadcasters look to become less reliant on the more cyclical advertising market and diversify into new revenue streams. ‘Other revenues’, which accounts for 28% of revenue in this category (including revenue streams from product placement, rights sales and commissioned productions for third parties) also increased, rising by 1% to £249m.

Sponsorship revenues, which make up almost a quarter of revenue in this category, declined by 1% in real terms to £216m in 2017, driven in part by the decline in the wider TV advertising market, as noted above. Following a relatively flat 2014 and 2015, sponsorship revenues have grown by 2% on average per year over the last five years.

30 Excludes S4C grant
31 Programme sales is the revenue raised by the channel from the sale of its programmes to third parties, either content produced in-house or commissioned
Online audiovisual revenues grew by 25% in 2017

Online audiovisual revenues generated by subscriptions, online advertising, rental and retail grew by 25% year on year in real terms, to reach £2.26bn in 2017.

Online advertiser-funded video, including services such as YouTube, the ITV Hub, All4 and My5, generated over £1bn for the first time in 2017, up 25% on the previous year. According to the IAB UK, just over two-thirds (69%) of online video advertising spend is generated by non-broadcaster VoD services, while the remaining 31% is from broadcaster VoD services.

Subscription revenue, from services such as Netflix and Amazon Prime Video, was the second-largest contributor to online audiovisual revenue in 2017, at £895m, and also represented the largest annual growth, 35% in real terms. Digital rental grew by 4% to reach £221m in 2017.

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32 Video ads played before, during or after the video content (known as pre-post roll).
UK cinema admissions have held up against competition from SVoD

In the UK, box office revenues (excluding advertising and confectionary sales) increased 2.5% year on year to reach a record high of £1.3bn in 2017. Cinema admissions have remained relatively unchanged at around 170 million since 2002, suggesting that the cinema viewing experience is still very much something that UK audiences value and continue to support, despite the growth in SVoD.

The story is different in the US, where cinemas ended 2017 with 1.23 billion tickets sold, down by 6.2% since 2016. Despite a strong Q4 2017 driven by Star Wars: The Last Jedi, this was the lowest level of admissions since the early 1990s. In fact, since the 2002 peak, ticket sales in the US have declined by 341 million (22%).

The decline in ticket sales in the US did not, however, stifle box office revenues, which topped $11bn (£8.6bn) in 2017 for only the third time - held up by increased ticket prices (up over 50% since 2002). The rise of streaming services has been seen as a contributing factor to lower ticket sales in the US, where online video revenues (subscriptions, rental and download-to-own combined) have already eclipsed box office revenues (see chart below).
Chapter overview

This chapter examines output and spend on programming by UK broadcasters. It looks at spend and hours for first-run UK-originated programming and, where possible, breaks this down by channel and genre. The chapter then goes on to discuss the high-level of spend by the SVoD providers on originated content and the impact of this on commissioning for the PSBs.

Total network programme spend across all broadcasters increased 0.5%, driven by the increased cost of sports rights

Spend\(^{33}\) in key genres\(^{34}\) by channels broadcasting in the UK increased slightly, by 0.5% in real terms, to £7.5bn in 2017. But this growth was exclusively driven by the 10% rise in spend on sports channels in the multichannel sector; all other categories had year-on-year declines. The increase in spend by sports channels was driven predominantly by a rise in the cost of sports rights, as discussed later in this chapter.

Looking at the PSB channels, the BBC portfolio channels had the biggest real-term decrease in spend by proportion (19%), although this was mainly because BBC Three moved to an online-only channel in 2016. BBC One had the next-largest real-term decline in spend (12%) bringing its 2017 spend on network programming almost level with ITV’s.

The decrease in overall BBC spend was due in part to lower licence fee revenues. Between 2010 and 2016 the licence fee was frozen, and as the economy grew during this period, the revenue generated from the licence fee fell in real terms. The licence fee is currently set to rise in line with inflation until 2022.

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\(^{33}\) Spend figures here do not represent the entire cost of programme production in the UK as they do not include third-party funding or the full cost of co-productions with overseas broadcasters.

\(^{34}\) Key genres comprise children’s, entertainment, factual, leisure, films, music, news, sport
Figure 23: Spend on network TV programmes

Source: Ofcom/broadcasters. Note: Figures expressed in real terms. Does not include spend on nations’ and regions’ output. BBC portfolio channels includes BBC Three, BBC Four, BBC News, BBC Parliament, CBBC and CBeebies (but not BBC HD). ‘Commercial PSB portfolios’ include ITV2, ITV3, ITV4, CITV, ITVBe, ITV Encore, E4, More4, Film4, 5*, SUSA and Spike. ‘Other multichannels’ comprises seven key genres (children’s, entertainment, factual, leisure, films, music, news). Programme spend comprises in-house productions, commissions from independents, acquired programmes and repeats (originations and acquisitions).

### Spend on UK-originated network content by the PSBs has fallen 28% in real terms since 2004

The combined spend on first-run UK-originated network content by the main five PSBs and BBC portfolio channels (for programming across the whole day) totalled £2.5bn in 2017, which represents a 28% decline (or just over £1bn) in real terms from the 2004 peak of £3.4bn. There are, however, several changes across the television industry that have contributed to reduce costs for new productions, including an increase in funding from third parties, as illustrated in Figure 25.  

### However, the vast majority of network content spend by the PSBs continues to be on UK-originated content

PSB spend on first-run UK-originated content is influenced by cyclical sporting events. As 2016 was a big year for sport, including the Olympic and Paralympic games and the UEFA European football tournament, spend by the PSB channels has been compared in the following section to 2015, the most recent comparable year.

The BBC portfolio channels have had the biggest real-terms proportional decline since 2015, with a collective 31% decrease to £137m, partly because 2017 was the first full year since BBC Three moved to online-only. Of the main five PSB channels, ITV had the largest decline in spend on first-run UK originations, down 10% since 2015 in real terms to £728m, while BBC One and BBC Two declined by

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35 Other factors include a change in genre mix, gains in efficiency, and cheaper input costs compared with higher inflation.
2% (to £730m) and 3% (£292m) respectively. Collectively therefore, spend on the BBC channels and ITV has declined by 8% (£166m) since 2015 in real terms.

Channel 5 has gradually increased its first-run UK-originated spend since its acquisition by Viacom in 2014, with spend increasing by 27% in real terms to £133m over this period – its highest annual spend in real terms since 2006. Channel 4 also spent more in 2017, increasing its spend by 6% in real terms from 2015 to £440m.

Despite the decline in absolute terms, spend on network first-run network programming as a proportion of total network spend (i.e. including acquired and repeated programmes) for the PSBs and BBC portfolio channels has remained broadly consistent, at 89% in 2017, compared to 89% in 2016 and 86% in 2004.

Figure 24: PSB network spend on first-run UK originations, by channel (£m)

Source: Ofcom/broadcasters. Note: figures are expressed in real terms. BBC portfolio figures include BBC Three, BBC Four, CBBC, CBeebies, BBC News and BBC Parliament. Figures do not include S4C, BBC Alba or BBC HD and nations’/regions’ programming.

Spend on first run UK-originated content, including nations and regions programming, has declined 20% (£699m) since 2008

As noted above, the combined spend on first-run UK-originated network content by the main five PSBs and BBC portfolio channels totalled £2.5bn in 2017. The figure increases by a further £275m when PSB programming made specifically for the nations and regions by the BBC, ITV, STV and UTV is included (see Figure 24 and individual nations’ reports for further detail and breakdown). This represents a 20% decline since 2008 in real terms.

In addition, S4C spent £62.9m on first-run Welsh language commissions broadcast in 2017-18, while the Gaelic language service BBC Alba spent £15.4m on first-run UK-originated programming broadcast in 2017. Further detail on both can be found in the Wales and Scotland reports respectively.
Figure 25: PSB spend on first-run UK originations including nations and regions, by channel (£m

Source: Ofcom/broadcasters. Note: figures are expressed in real terms. BBC portfolio figures include BBC Three, BBC Four, CBBC, CBeebies, BBC News and BBC Parliament. Nations and regions figures include first-run UK originated spend on non-network content by ITV, STV, UTV and the BBC across the national and regional variants of BBC One and BBC Two. They do not include spend by S4C or on BBC Alba.

Contributions from third parties is offsetting some of the decline in spend by the PSBs

As Figure 25 below illustrates, contributions to the cost of production from third parties, including as part of a co-production arrangement, deficit funding from production companies and tax credits, is playing an increasingly important role in funding PSB original content, and has to some extent mitigated the decline in first-run originated spend among the PSBs themselves.

The combined third-party funding for first-run UK-originated content across the BBC, Channel 4 and Channel 5 has more than doubled over the last ten years, from £147m in 2008 to £338m in 2017 (with a 19% increase from 2016 to 2017 alone). When third-party contributions are taken into consideration, overall spend on first-run originated content for these channels has declined only marginally (0.9%) since 2015 (the most recent comparable year, as 2016 was a big year for sport).

36 We do not have comparable data for ITV or the ITV Breakfast licence.
Figure 26: Network spend by BBC, Channel 4 and Channel 5 on first-run UK originations and third-party funding (£m)

Source: Ofcom/broadcasters. Note: figures are expressed in real terms. Figures include: BBC One, BBC Two, BBC Three, BBC Four, CBBC, CBeebies, BBC News, BBC Parliament, Channel 4 and Channel 5. The analysis does not include ITV, ITV Breakfast, S4C, BBC Alba or BBC HD. Figures exclude nations'/regions’ programming.

Furthermore, while the bulk of PSB spend is on output for the PSB channels, the commercial PSB portfolio channels – such as ITV2, More4 and 5Spike – and the PSB online services (BBC iPlayer, ITV Hub, All4 and My5) provide additional first-run UK originations to viewers. Spend on first-run UK originated content across these services has been increasing in recent years and stood at £156m in 2017.

**Much of the decline in UK-originated spend is on daytime programming**

Decreases in first-run spend on the daytime schedule has driven the overall decline in first-run spend in recent years. There was an 11% decline in real terms from 2015\(^{37}\) to £585m in daytime, which represents a 38% real-terms decline from the 2004 peak of £941m. All channels except Channel 4 saw decreases since 2015, with BBC Two having the biggest real-terms proportional decline (down 17% to £48m).

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\(^{37}\) As 2016 was a big year for sport, including the Olympic and Paralympic games and the UEFA European football tournament, spend has been compared to 2015, the most recent comparable year.
Figure 27: PSB network spend on first-run UK originations during daytime, by channel (£m)

Source: Ofcom/broadcasters. Note: figures are expressed in real terms. BBC portfolio figures include BBC Three, BBC Four, CBBC, CBeebies, BBC News and BBC Parliament. Figures do not include S4C, BBC Alba or BBC HD and nations’/regions’ programming.

Spend on content broadcast during peak time across the PSB channels saw a slight drop of 5% from 2015 in real terms to £1.6bn. ITV reported a decrease in real terms of 9% to £542m, and BBC One saw a small real-terms decrease of 3% to £416m. Meanwhile, Channel 4 and Channel 5 reported real-terms increases in peak-time spend since 2015, up 4% to £300m and up 11% to £95m respectively. For both channels, real-terms peak-time spend was higher in 2017 than for the previous 20 years.

Figure 28: PSB network spend on first-run UK originations during peak hours, by channel (£m)

Source: Ofcom/broadcasters. Note: figures are expressed in real terms. BBC portfolio figures include BBC Three, BBC Four, CBBC, CBeebies, BBC News and BBC Parliament. Figures do not include S4C, BBC Alba or BBC HD and nations’/regions’ programming.

Drama and children’s programming saw the largest declines in new UK spend in 2017

Looking at spend on individual genres by the PSBs combined, the most notable declines in first-run UK originated spend (excluding sport) in 2017 were for children’s, comedy and drama programmes. Spend on children’s programming continued the decline seen in recent years, falling by a further
18% in real terms to £70m in 2017.\textsuperscript{38} Spend on comedy was down by 5% in real terms since 2016, to £90m, while spend on first-run UK-originated drama declined by 7% to £307m.

However, these figures do not take into consideration contributions to the cost of production from third parties, such as overseas broadcasters and independent production companies, under co-production arrangements. Some genres saw small increases; entertainment rose 4% in real terms from 2016 to £411m.

Figure 29: PSB network spend on first-run UK originations, by genre (£m)

Source: Ofcom/broadcasters. Note: figures are expressed in real terms. Figures include PSB services: BBC One, BBC Two, BBC Three, BBC Four, CBBC, CBeebies, BBC News, BBC Parliament, ITV, ITV Breakfast, Channel 4 and Channel 5. The analysis does not include S4C, BBC Alba or BBC HD. Figures exclude nations’/regions’ programming. Before 2006, spend on soaps was included in ‘drama’ and spend on comedy was included in ‘entertainment’.

Increased spend in multichannel sector driven by inflation in sports rights

The multichannel sector consists of all television channels, other than the PSB main and portfolio channels, that broadcast to the UK and are licensed by Ofcom. In 2017, the multichannel sector spent a total of £4.8bn in eight key genres\textsuperscript{39}, an increase of 6% in real terms since 2016, although this was driven by an increase in spend on sports programming.

Programming for sports channels accounted for more than two-thirds (68%) of total content spend across the multichannel sector in the eight key genres shown in the figure below, up by 10% since 2016. Sky and BT were the biggest contributors to the increase in spend on sport, with rights to broadcast football matches making up the bulk of spend. In 2017, BT secured the rights to broadcast the UEFA Champions League and UEFA Europa League football matches for a combined total of £1.2bn, and Sky won the rights to broadcast the English Football League for £600m and the inaugural UEFA Nations League matches for £200m (combined package cost with ITV). Sports channels accounted for 43% of spend on UK programming overall, up from 40% in 2016.

\textsuperscript{38} Ofcom is publishing a report into the UK provision of children’s television content on 24 July 2018

\textsuperscript{39} Excludes spend in other genres such as shopping, religious, games and adult programming
Excluding sports channels, spend for the remaining key genres had a real-terms decline of 2% in 2017.

Figure 30: Multichannel content spend in key genres

The proportion of spend on first-run UK originations by the PSB channels that went to external producers was greater in 2017 than in 2012

In 2017, 50% of spend across all genres of first-run UK-originated content by the PSB channels (excluding spending for nations and regions programming) was on external commissions, compared to 45% in 2012. Excluding sport, which accounted for a substantial sum in 2012 with coverage of the London Olympics, the proportion spent on external commissions was stable at 56% in both 2012 and 2017.

Of the £2.5bn total, £2.0bn can be attributed to five genres: factual, entertainment, sport, news and current affairs and drama. Out of these five genres, factual has had the largest increase in proportion of spend going to external producers over the last five years, rising from 64% in 2012 to 72% in 2017. Entertainment and comedy are two genres where a higher proportion of content is made externally, although both have increased their in-house production since 2012.
Figure 31: Relative share of spend on first-run UK originated content: in-house vs. external production

Source: Ofcom/broadcasters. Note: Figures are expressed in real terms. Includes spend by the five main PSB channels and BBC portfolio channels on first-run originated content broadcast all day and excludes nations’/regions’ output.

The number of first-run hours broadcast by the PSB channels declined slightly between 2015 and 2017

While first-run spend has declined steeply since 2004 in real terms (see figure 31), the number of first-run hours broadcast by the PSBs combined has remained relatively stable since 2010 at around 32,000 hours.

In 2017, the PSB channels broadcast 31,770 hours of first-run UK originations, a drop of 204 hours from 2015, the most recent comparable year due to the impact of major sporting events. However, 2017 was the first full year in which BBC Three was available online only, and the BBC portfolio channels (which include BBC Three) had a decline of 502 hours from 2015. First-run UK-originated hours of children’s network programming declined by 15% from 2016 to 575 hours,\(^40\) while drama had a 10% year-on-year decline to 399 hours, and comedy was down by 9% year on year to 171 hours.

First-run UK originations accounted for 44% of all hours of network content broadcast on the PSB channels in 2017, compared to 46% in 2007.

\(^{40}\) For a further breakdown by genre, see the data visualisation tool on our website.
Figure 32: PSB first-run UK-originated network hours, by channel

Source: Ofcom/broadcasters. Note: BBC portfolio figures include BBC Three, BBC Four, CBBC, CBeebies, BBC News and BBC Parliament. Figures do not include S4C, BBC Alba or BBC HD and nations'/regions' programming.

First-run originations/acquisitions made up 15% of all hours broadcast in key genres on the non-PSB channels in 2017

The multichannel sector consists of all the television channels, other than the PSB main and portfolio channels, that broadcast to the UK and are licensed by Ofcom. The figure below shows the number of hours broadcast in key genres in 2017. Of the 1.7 million hours broadcast by these channels in 2017, 15% were first-run originations or acquisitions, down 1pp compared to 2016. The highest proportions of first-run originations were on news (50%) and sport (43%) channels; by their nature, both genres broadcast significant quantities of live content.

The figure below shows the number of hours broadcast in key genres in 2017.

Figure 33: Total and first-run originated/acquired hours of output in key genres in the multichannel sector: 2017

Source: Ofcom/broadcasters. Note: Broadcast hours exclude Sky Box Office and ‘barker’ channels which promote TV content. First-run hours include first-run in-house, commissioned and acquired content.
The commercial PSB portfolio channels and BBC iPlayer contributed a further 2,483 hours of originated content in 2017

Through the commercial PSB portfolio channels and the BBC iPlayer, there were an additional 2,483 hours of first-run UK originations available to viewers in 2017. The vast majority of these hours (84%) were sport, entertainment and music content. A further 35 hours were available on the ITV Hub, All4 and My5.

Figure 34: Commercial PSB portfolio/BBC iPlayer first-run UK originations: 2017

Source: Ofcom/broadcasters. The commercial PSB portfolio channels are CITV, ITV2, ITV3, ITV4, ITVBe, ITV Encore, 4Seven, E4, Film4, More4, 5USA, 5* and 5Spike. BBC iPlayer figures include content that was made available exclusively online and not subsequently broadcast on a BBC TV channel in 2017.

Netflix and Amazon continue to invest heavily in original content, although little is UK-made

In 2018 Netflix is planning to spend £5bn\(^\text{41}\) on content globally, while estimates suggest that Amazon Prime Video will spend approximately £3bn on content, compared to the combined network programme spend of £2.8bn for the PSBs in 2017\(^\text{42}\). But the majority of SVoD spend is for content to play out in multiple countries over several years. Apple and Facebook are also each currently gearing up to offer original content: each has said that it will spend approximately £750m in 2018 on original content.

Only a small proportion of SVoD spend is on programmes made in the UK. In March 2018, Netflix had 753 originals, of which 35 were UK-made, with the most notable production being *The Crown*, whereas Amazon only had five UK-made originals out of 174 original titles\(^\text{43}\). Consequently, about 9%...
Companies like Netflix and Amazon with large production budgets present challenges to the UK PSBs as they compete for viewers of high-end TV drama. However, they have also created opportunities for co-production partnerships, as outlined below.

**PSB and SVoD co-productions: two models**

**The PSB holds exclusive UK broadcast rights.** This model allows the PSB to exclusively show the production in the UK, with the SVoD provider showing it to the rest of the world. The recent eight-part drama *The End of the F***ing World* was produced using this model, following previous C4/Netflix success with *Chewing Gum*. Netflix is particularly keen on this model and has similar co-productions with the BBC, such as the upcoming *Watership Down* and 2018’s *Troy: Fall of a City*. For the PSB, this provides valuable – and sometimes necessary – additional funding. However, it may only be available to productions with global appeal, as opposed to content aimed mainly at UK audiences. An SVoD service can tap into the world-renowned talent of UK broadcasters and produce a high quality ‘original’, although this may have less impact on increasing its UK subscriber base.

**The PSB holds secondary UK broadcast rights.** In this model, the PSB is a junior partner in the relationship, with the SVoD provider initially showing the production in all its territories, including the UK. The BBC and Amazon have entered into this relationship with the upcoming *Good Omens*, a six-part drama that will launch exclusively on Amazon in 2019 before being broadcast on BBC Two. The BBC and Amazon agreed a similar relationship for the final three series of *Ripper Street*, which were broadcast on the BBC over six months after first being made available on Amazon. The PSBs can continue showing high quality programming at a fraction of the cost of formal co-production, although its impact may be lessened if audiences have seen it elsewhere. For the SVoD service, the quality of content will be key to determining whether subscribers sign up to see it right away or wait until it is available on free-to-air TV.

**SVoD originations make up a third of all SVoD viewing**

Three-quarters (75%) of all SVoD viewing is spent watching TV programmes, with the remaining 25% spent watching films. For TV programmes, drama is the most popular genre, accounting for 70% of SVoD TV programme viewing.

Despite making up less than 10% of all SVoD catalogue titles, SVoD originations accounted for more than a third (34%) of total minutes viewed across all SVoD services in Q4 2017 (up 8pp since Q4 2016). Netflix TV original programming accounted for 42% of all Netflix TV programme viewing time, with the remaining 58% spent on Netflix’s acquired programmes.

The top ten titles in Q1 2018 were dominated by Netflix; four in ten shows were Netflix originals. But only five of the top 20 shows originated in the UK. *Peaky Blinders* was the only PSB-commissioned programme to make the top 20, having been in 12th position in Q4 2017 and rising to the top five in Q1 2018.44

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44 Source: GfK SVoD Programme data Q4 2017 and Q1 2018
UK-produced The Crown and The Grand Tour are among the most-watched programmes on SVoD\(^\text{45}\)

In 2017, UK-produced Netflix’s The Crown and Amazon’s The Grand Tour released their second seasons. The Crown achieved an average weekly reach of almost 2 million viewers in December 2017 while The Grand Tour achieved almost 1.5 million viewers.

The Crown had a 77% increase in its reach for season 2 compared to season 1 in the first month of release, whereas The Grand Tour dipped slightly. In December 2016 The Grand Tour was viewed by 29% of all Amazon Prime users, while 22% of Amazon Prime users viewed the second season in December 2017.

Seven in ten viewers of The Grand Tour are men whereas The Crown has a more balanced gender profile. Compared with other key Netflix titles, The Crown attracts an older audience (20% of its viewers are aged 55+ compared to 10% of viewers of Stranger Things, Netflix’s second most viewed original in the UK). Millennials account for more than 50% of the audience for The Grand Tour.

However, The Grand Tour may have been more successful in driving up subscriptions. Among those who signed up to Amazon to watch a specific show in December 2017 (13% of subscribers), half said that it was to watch The Grand Tour. At 8%, fewer Netflix subscribers stated The Crown as a reason to sign up in December 2017.

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\(^45\) Source: GfK SVoD tracker mini case studies 2018
Chapter overview

This chapter examines TV audiences’ overall satisfaction with PSB channels, and their opinions on the importance and delivery of a range of purposes and characteristics; data are drawn from Ofcom’s 2017 PSB tracker survey. The chapter then considers audience attitudes towards broadcasting standards, using data from Ofcom’s 2017 cross-platform media tracker survey.

The public service broadcasters are those providing Channel 3 services, Channel 4, Channel 5, S4C and the BBC. While all BBC public service television channels are PSB channels, only the main channels of each of the other public service broadcasters have this status.

Three-quarters of adults are satisfied with PSB channels

Audience satisfaction with PSB is broadly in line with recent years. Overall, three-quarters (75%) of regular or occasional viewers of any PSB channel claimed to be either very, or quite satisfied with PSB broadcasting. This compares with 77% in 2016 and 72% in 2015. Almost one in five (18%) were neither satisfied nor dissatisfied, while 7% claimed to be either very or quite dissatisfied.

Of the three-quarters (75%) who were satisfied with PSB broadcasting, 22% said they were very satisfied and 53% said they were quite satisfied. The ‘very satisfied’ figure is comparable to 23% in 2016 and 21% in 2015.

Women (78%) were significantly more satisfied than men (71%), and those living in London (80%) were significantly more satisfied than those living in Scotland (71%), the North West (69%) and Northern Ireland (69%). There were no significant differences by age, socio-economic group or

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46 The statutory purposes and objectives of public service broadcasting are set out in section 264 of the Communications Act 2003. In Ofcom’s first PSB Review, we built on these, following extensive research and consultation, creating a framework of PSB purposes and characteristics.

47 For details on the methodology and questionnaire, please refer to the PSB tracker technical report on Ofcom’s website https://www.ofcom.org.uk/research-and-data/data/statistics/stats18.

48 Throughout the Satisfaction with and perceptions of TV chapter, ‘significantly’ has only been used to highlight any increase or decrease in scores that show statistically significant differences at the 95% confidence level for results compared within the current year, and at the 99% confidence level for results compared between years. For further details, please refer to the PSB tracker technical report on Ofcom’s website https://www.ofcom.org.uk/research-and-data/data/statistics/stats18.
ethnicity. Despite watching less broadcast TV (see Figure 9 in TV and AV Consumption chapter), satisfaction among 16-34s who watch PSB channels has remained constant since 2016 at 76%, following an increase in 2015 from 69%.

News programmes that are trustworthy remain the most important

Figure 36 shows the PSB Purposes from 2015 to 2017 in terms of both importance and delivery. As in 2016, the most important purpose is considered to be purpose 1: ‘Informing our understanding of the world’ and the most important individual statement is ‘Its news programmes are trustworthy’ (84%). This is arguably becoming more important with the prevalence of fake news, particularly on social media sites; for example, 56% of 12-15-year-olds claim to use social media sites, such as Facebook, Twitter, Snapchat and YouTube when finding out about news/news updates, which is second only to television (64%).

Regional news is also considered to be important, at 79% for PSB channels. The statement that the fewest perceive to be important relates to purpose 3: ‘It shows high-quality soaps/dramas made in the UK’ (67%). This may reflect the wide choice of high-end drama often non-UK produced, available on SVoD services such as Netflix and Amazon (see Output and Spend chapter for further detail on SVoD investment in original content).

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Summary % of respondents rating importance/delivery
10 out of 10. Base for importance: All (3147). Base for delivery: All respondents who watch any PSB channels regularly or occasionally (3098).

PSB programmes ‘helping me to understand what’s going on in the world today’ is rated highest by audiences

Audiences’ ratings of the delivery of PSB purposes are also broadly similar to in previous years. However, as with the ratings for importance, audience perceptions about delivery have declined slightly for most statements.

The highest ratings for delivery related to purpose 1. ‘Its programmes help me understand what is going on in the world today’ (72%) received the highest score across all the statements, as it did in 2016 and 2015.
As in previous years, the lowest-scoring statement for delivery was ‘It portrays my region/Scotland/Northern Ireland/Wales fairly to the rest of the UK’, with less than three in five rating this highly (56%).

Figure 37 shows the findings for each of the PSB characteristics, in terms of both importance and delivery from 2015 to 2017. ‘Showing well-made high-quality programmes’ is still perceived to be most important characteristic (84%) and also in terms of delivery (78%). Distinctiveness is still perceived to be the least important characteristic (70%) but has become more important over the past two years (from 63% in 2015 and 66% in 2016).

Figure 37: Importance and delivery of PSB characteristics: 2015-2017

<table>
<thead>
<tr>
<th>Characteristic</th>
<th>Statement</th>
<th>Metric</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>High quality</td>
<td>It shows well-made high-quality programmes</td>
<td>Importance</td>
<td>85%</td>
<td>87%</td>
<td>84%</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Delivery</td>
<td>74%</td>
<td>78%</td>
<td>78%</td>
</tr>
<tr>
<td>Challenging</td>
<td>It shows programmes that make me stop and think</td>
<td>Importance</td>
<td>69%</td>
<td>74%</td>
<td>75%</td>
</tr>
<tr>
<td>Original</td>
<td>It shows new programmes made in the UK</td>
<td>Importance</td>
<td>79%</td>
<td>80%</td>
<td>78%</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Delivery</td>
<td>65%</td>
<td>71%</td>
<td>69%</td>
</tr>
<tr>
<td>Innovative</td>
<td>It shows programmes with new ideas and different approaches</td>
<td>Importance</td>
<td>74%</td>
<td>76%</td>
<td>77%</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Delivery</td>
<td>61%</td>
<td>65%</td>
<td>66%</td>
</tr>
<tr>
<td>Distinctiveness</td>
<td>The style of programmes is different to what I’d expect to see on other channels</td>
<td>Importance</td>
<td>63%</td>
<td>66%</td>
<td>70%</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Delivery</td>
<td>52%</td>
<td>59%</td>
<td>61%</td>
</tr>
</tbody>
</table>

Source: Ofcom PSB tracker 2017. Q16 – How would you rate ALL the following channels combined...on this statement (on a scale of 1 to 10 where 10 is the highest score and 1 the lowest)? Q17 – How important do you think it is, in general that all those TV channels combined do this on a scale of 1 to 10, where 10 means ‘extremely important’ and 1 is ‘not at all important’? Summary % of respondents rating importance/delivery 7-10 out of 10. Base for importance: All (3147). Base for delivery: All respondents who watch any PSB channels regularly or occasionally (3098).

‘Portraying my region/nation fairly to the rest of the UK’ had the lowest delivery score for four of the PSB channels

Figure 38 shows the highest and lowest delivery purpose or characteristic score for each PSB channel. With the exception of BBC Three\(^5\), for all channels the highest delivery score was for the statement ‘shows well-made, high-quality programmes’. BBC Two also received the highest score for ‘It shows interesting programmes about history, sciences or the arts’ (83%), while BBC Three’s highest score was for ‘shows different cultures within UK’ (69%).

‘Portraying my region/nation fairly to the rest of the UK’ was the lowest delivery score for four of the PSB channels; BBC Two, BBC Three, Channel 4 and Channel 5. BBC One’s lowest score was for ‘the style of programmes is different to what I’d expect to see on other channels’ (57%), while ITV’s lowest score was for ‘It shows interesting programmes about history, sciences or the arts’ (48%).

\(^5\)2017 was the first full year in which BBC Three was an online-only channel.
Figure 38: Highest and lowest delivery purpose or characteristic for the PSB channels

<table>
<thead>
<tr>
<th>Channel</th>
<th>Highest delivery score</th>
<th>Lowest delivery score</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>BBC one</strong></td>
<td>Shows well-made, high-quality programmes (83%)</td>
<td>The style of programmes is different to what I’d expect to see on other channels (57%)</td>
</tr>
<tr>
<td></td>
<td>Shows well-made, high-quality programmes &amp; It shows interesting programmes about history,</td>
<td>It portrays my region/nation fairly to the rest of UK (47%)</td>
</tr>
<tr>
<td></td>
<td>science or the arts (83%)</td>
<td></td>
</tr>
<tr>
<td><strong>BBC Two</strong></td>
<td>Shows different kinds of cultures within UK (69%)</td>
<td>It portrays my region/nation fairly to the rest of UK (49%)</td>
</tr>
<tr>
<td><strong>BBC Three</strong></td>
<td>Shows well-made, high-quality programmes (74%)</td>
<td>It shows high-quality comedy made in the UK (37%)</td>
</tr>
<tr>
<td><strong>BBC Four</strong></td>
<td>Shows well-made, high-quality programmes (82%)</td>
<td>It shows interesting programmes about history, science or the arts (48%)</td>
</tr>
<tr>
<td><strong>ITV</strong></td>
<td>Shows well-made, high-quality programmes (82%)</td>
<td>It portrays my region/nation fairly to the rest of UK (39%)</td>
</tr>
<tr>
<td><strong>Channel 4</strong></td>
<td>Shows well-made, high-quality programmes (78%)</td>
<td>It portrays my region/nation fairly to the rest of UK (39%)</td>
</tr>
<tr>
<td><strong>Channel 5</strong></td>
<td>Shows well-made, high-quality programmes (69%)</td>
<td>It portrays my region/nation fairly to the rest of UK (39%)</td>
</tr>
</tbody>
</table>

Source: Ofcom PSB tracker 2017. Q15 – How would you rate each channel individually on this statement, on a scale of 1 to 10 where 10 is the highest score and 1 the lowest? Summary % of respondents rating delivery 7-10 out of 10. Base: Self-reported regular viewers of BBC One (2207), BBC Two (1030), BBC Three (200), BBC Four (389), ITV (1884), Channel 4 (1232) and Channel 5 (867).

There are differences by nation in delivery of regional news

BBC One’s ‘Delivery of nations/regional news’ remained high across the nations, although there were differences by nation. Regular viewers in Northern Ireland (79%) and Scotland (78%) were more positive about BBC One’s delivery than were those in England (75%) and in Wales (70%).

Comparatively, ITV/STV/ITV Wales/UTV’s delivery of nations/regional news ranged from 70% to 85%. As with BBC One’s delivery, regular viewers in Scotland (85%) and Northern Ireland (80%) were more positive about STV and UTV’s delivery of news programmes than were viewers of ITV in England (74%) and Wales (70%).

Children’s PSB programming rated highly for importance and delivery

More than eight in ten (83%) parents/carers of children who regularly watch children’s PSB channels rated the provision of PSB children’s programming as important. A similar proportion (81%) considered that PSB channels deliver on ‘providing a wide range of high-quality, UK-made programmes for children’. Ratings for both importance and delivery were slightly lower than in 2016 (86% and 85% respectively).
Providing catch-up services is still important

Three-quarters of respondents (75%) felt it was important that broadcasters provide catch-up services that allow viewers to watch previously broadcast programmes. This is comparable to 2016 (76%).

Two-thirds (66%) felt that it was important that the BBC provides a website with ‘high quality content that you can trust’ while 54% of respondents felt it was important that Channel 4 did the same.

There was a high level of satisfaction with PSB online sites; 43% of respondents claimed to have used bbc.co.uk in the last month, and 87% of them claimed to be satisfied. Eleven per cent of respondents said they had used channel4.com in the last month, with 78% saying they were satisfied.

The perceived quality of TV programmes has improved in the past year

One in five (21%) television viewers feel that TV programmes have improved over the past year, up from 14% in 2016. Just over half (54%) say that programmes have remained the same and 22% say they have got worse.

The increase in the proportion of viewers who feel that TV programmes have improved may be due in part to the increased choice now available to audiences. Video-on-demand (VoD) services from the major broadcasters, as well as Netflix, Amazon and NOW TV, have enabled consumers to watch more of the content they like (and less of the content they don’t like), at a time convenient to them and via a range of different devices. This is reflected in the fact that among those television viewers who use VoD services, 24% felt TV programmes had improved over the past year, compared to 13% among those who said they didn’t use VoD.

However, this increase should be treated with caution due to changes in the survey methodology in 2017; further data is therefore required to see if this increase becomes an established trend.
Figure 39: Attitudes towards TV programme standards

Source: Ofcom cross-platform media tracker 2017. QB1 – Do you feel that over the past year television programmes have improved, got worse or stayed about the same? Base: All with any TV sets (2,313). NB Base prior to 2014: All with TV but excluding those never watching. Significance testing shows any difference between 2016 and 2017. Dashed line to show where survey method changed.

Older viewers are more likely to have seen something offensive on TV

One of Ofcom’s duties under The Communications Act 2003 is to ensure that people who watch television and listen to the radio are provided with appropriate protection from harmful or offensive material.

The incidence of people finding something offensive on television has remained stable at 19% year on year, although over-64s are significantly more likely than all adults to say they have seen something offensive (28% vs. 19%).
Offensive language, sex, violence and discrimination cause most offence

Offensive language, sex/sexual content, discrimination and violence are cited as causing the most offence by more than a third of respondents. This is followed by nakedness and anti-social behaviour, both mentioned by almost a quarter of respondents.

Figure 41: Type of material on TV which offended: 2017

Source: Ofcom cross-platform media tracker 2017. QF2 – What kind of things offended you? Base: All who said they’d seen something offensive in the last 12 months (19% of adults with any TV sets) (435). CAPI unprompted/online prompted, multicode. Top reasons charted. (over 5%).
A third feel there is too much violence and swearing on TV

Although a third of adults aged 16+ feel there is too much violence (34%) and too much swearing (33%) on TV, this has declined over time (from 43% and 40% in 2014 respectively). Adults aged 65+ are more likely to feel that there is too much of both. Around a quarter (26%) feel there is too much sex (down from 28% in 2014).

Figure 42: Opinion on the amount of sex/ violence/ swearing on TV: 2017

<table>
<thead>
<tr>
<th></th>
<th>Violence</th>
<th>Swearing</th>
<th>Sex</th>
</tr>
</thead>
<tbody>
<tr>
<td>Too much</td>
<td>34%</td>
<td>33%</td>
<td>26%</td>
</tr>
<tr>
<td>Too little</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
</tr>
<tr>
<td>An acceptable amount</td>
<td>55%</td>
<td>56%</td>
<td>61%</td>
</tr>
<tr>
<td>Don't know</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
</tr>
</tbody>
</table>

Source: Ofcom cross-platform media tracker 2017. QF6 – Do you think, in general, that there is too much, too little or an acceptable amount of each of the following on television? Sex? Violence? Swearing? Base: All with any TV sets in 2017 (2313). Prompted, single code.

Switching channel is the most common reaction among those personally offended by something on television

Almost half (47%) of those who saw something personally offensive on television in the last 12 months switched channels. A quarter (26%) discussed what they had seen with someone, about one in five (22%) switched off the TV, and 17% continued to watch.

One in ten adults feel that sexually explicit programmes should never be shown on television, while a fifth (21%) feel that such programmes should only be allowed on paid-for / subscription channels with access restricted to over-18s (e.g. via a PIN). A similar proportion of adults (22%) feel that sexually explicit programmes should be allowed on free-to-air channels, but only accessible in the adult section of the EPG after 10pm. But 31% agreed with the statement: ‘I think such things should be freely available on any channel after the 9pm watershed.’

When asked about violent programmes, almost half (46%) of adults feel that violent programmes should be allowed on any channel after the 9pm watershed. Almost one in five (18%) think that particularly violent programmes should never be shown on television, and a fifth (20%) feel that violent programmes should only be allowed on paid-for / subscription channels with access restricted to over-18s.
The local TV sector

Chapter overview

This section provides an update on the local TV sector. It provides data on the number of services available across the UK and the extent to which these are being watched. The chapter then goes on to discuss some of the challenges facing local TV broadcasters, including an analysis of their income and expenditure.

There were 34 local TV channels on air in the UK in 2017

The local television sector has contributed new local programming to the UK media landscape. At the end of 2017, there were 34 local TV channels on air in the UK.

Local TV was introduced by the Government in its 2011 Local Media Action Plan. A statutory framework was established in 2012 to enable local TV services to be introduced, under which Ofcom was tasked with licensing individual services in locations around the UK, and EPG providers were required to afford them appropriate prominence.

The Government’s local TV policy was aimed at establishing local TV on digital terrestrial television (DTT). However, channels can make themselves available on other platforms as well. In 2017, 24 of the 34 local TV channels were available on multiple platforms, compared to 17 of 21 channels in 2016.

Whether or not a UK household can receive local TV depends on where they live and which TV platform they use. It is estimated that in April 2018 51.2% of UK homes could receive a local TV service via DTT. It is not possible to quantify availability to satellite or cable households.

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51 By means of the Local Digital Television Programme Services Order 2012.
52 Licences have been awarded via a competitive process in which applicants propose programming commitments to reflect the type of service they plan to broadcast. To ensure that licensees deliver the services proposed in their licence applications, the programming commitments form part of the conditions of their licence. Licence obligations therefore vary by service, but typically include a number of hours of first-run and repeated local programming.
53 By this we mean services which were made available on other platforms in addition to Freeview, including Sky, Freesat, Virgin Media, internet simulcast services, and internet catch-up or on-demand.
In 2017, an average of 1.6 million households (6%) per week watched a local TV channel

Seventeen of the 34 local TV stations on air in 2017 are measured by the UK’s audience measurement system, BARB, so can be included in our analysis. See the methodology annex to this report for a list of these stations.54

For these 17 local channels, a weekly average of 1.6 million homes across the UK watched at least three consecutive minutes, up by 12.7% since 2016, based on a like-for-like comparison of the

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54 Note that 5 of these 17 channels stopped being measured on BARB halfway through 2017 (see methodology annex).
channels, where we have data for both years. The average household weekly reach varied across 2017, from a low of 1.1 million homes a week to more than 2 million homes a week.\textsuperscript{55}

**Many local TV services continue to face challenges in generating income**

As in 2016 and 2015, spend by local TV services outweighed income in 2017.\textsuperscript{56} Expenditure for the sector as a whole in 2017 was £19.9m\textsuperscript{57}, while income for the sector as a whole was £10.4m\textsuperscript{58}, as shown in Figure 42 below. However, 13 of the 34 services in operation in 2017 made a profit, compared to 3 of the 21 services in operation in 2016, and one of the 20 services in 2015.\textsuperscript{59}

**Figure 44: Local TV income and expenditure, 2015-2017**

\begin{figure}[h]
\centering
\includegraphics[width=\textwidth]{figure44.png}
\caption{Local TV income and expenditure, 2015-2017}
\end{figure}

\textit{Source: Ofcom/broadcasters}

Local TV services are funded primarily through a mix of advertising, BBC funding, other commercial and non-commercial income, and teleshopping. In 2017, advertising accounted for around half (51\%) of local TV revenue, down by 5pp on the previous year in real terms. Other commercial revenue grew by 10pp to 18\% of total income, and other non-commercial revenue had a slight increase of 1pp to 7\% of total income. As in 2016, teleshopping accounted for less than 1\% of revenue in 2017.

\textsuperscript{55} Source: BARB. Individuals (4+), network. Reach criteria: 3+ consecutive minutes, full weeks used.

\textsuperscript{56} Analysis based on the income and expenditure declared by services to Ofcom for 2017 in their local return forms. The income figure excludes additional investments.

\textsuperscript{57} This data comes with certain caveats; 13 out of 34 channels said their reported costs were projected estimates for the year, with nine channels stating that certain outstanding charges had not been included in their figures. One channel noted that it had provided costs which did not solely apply to the channel, so its costs figure is likely to be an overestimate.

\textsuperscript{58} In our analysis, income figures do exclude additional funding from shareholders or external investors. Other caveats also apply: five channels said they had excluded revenue they had yet to receive for sub-letting airtime to other content providers, with one channel excluding ad-hoc BBC revenue that is yet to be finalised.

\textsuperscript{59} The increase in the number of individual services making a profit in 2017 occurred because a significant number of the new services that launched in 2017 operate at a the low end of the range of cost bases in the sector.
Figure 45: Local television revenue, by source

Many local TV services rely on public funding

BBC funding accounted for around a quarter (24%) of local TV income in 2017, down by 6pp on the previous year. The income generated from the BBC comes from three sources: guaranteed funding for news items (‘Newsfeed funding’), the Digital Nation programme, and BBC commissions/other BBC funding. For the local TV sector as a whole, guaranteed BBC Newsfeed funding accounted for 68% of the revenue generated from the BBC in 2017.

The two BBC funding streams that are specific to the local TV sector derive from the Government’s decision to use licence fee money to fund local TV, for a limited period of time. These streams have either come to an end or will do soon: the Digital Nation programme finished on 31 March 2017 and the BBC Newsfeed funding finishes in 2020 at the latest. Twelve of the 28 services which signed up for the guaranteed BBC Newsfeed funding stopped receiving it in the course of 2017, and another five services will stop receiving it during 2018, although they will still be able to bid for commissions and participate in other competitive BBC initiatives.

Nearly half (15 of 34) of all local TV services received more than 50% of their income from the BBC Digital Nation programme and/or BBC Newsfeed funding in 2017. However, the reliance on

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60 The number of services was different each year. In 2015 there were 20 services, in 2016 there were 21, and in 2017 there were 34.
61 BBC Newsfeed funding is protected BBC funding for news items, if a service has opted to receive it. It ends when a service has been broadcasting for three years and must at the latest come to an end by 31 July 2020.
62 Digital Nation was a showcase for reports from around the local TV sector. Eighty weekly episodes were acquired for online use by the BBC, whose fees were shared among stations that contributed to, or helped produce, the programme. The programme ran for 18 months and finished on 31 March 2017. The episodes are available online: [http://www.bbc.co.uk/programmes/p04rrf9c/episodes/guide](http://www.bbc.co.uk/programmes/p04rrf9c/episodes/guide)
63 The other guaranteed BBC income stream, Digital Nation, accounted for an additional 13% of the income the sector received from the BBC.
guaranteed BBC funding varies considerably: in 2017, across all services, guaranteed BBC funding accounted for 100% of total revenue for some services, and 0% for others.

The local TV sector as a whole still faces challenges in generating sufficient income. To try to counter this, many channels have diversified their income sources. In 2017, 15 of the 34 channels sub-let an average of 2,549 hours airtime to other content providers, while 12 channels received income from sponsorship deals, and 12 channels received additional investment, including funding from parent companies and funding from grant prizes.

**Some local TV services continue to find their output commitments challenging**

The average volume of first-run local programming broadcast by a local TV service in 2017 was 1,205 hours (23 hours per week). This was down from 1,625 hours (31 hours per week) in 2016, and 1,732 hours (33 hours per week) in 2015.

As we found in 2016, some local TV services have also found their programming commitments difficult to deliver. In 2017, several services submitted programming commitment change requests to Ofcom, of which six were allowed.

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*64 One service provided an estimate of its programming output for part of the year, as there was a change in ownership.*
Chapter overview

This chapter provides an overview of the availability of radio stations in the UK via a range of different platforms, including analogue (AM and FM transmissions), DAB,\(^6\) digital television broadcast networks, and also, in most, cases via the internet. We then look in more detail at funding for radio (in particular commercial radio).

There has been a shift away from stations broadcasting on AM frequencies

As of March 2018, there were 286 local analogue commercial radio stations in the UK, of which 235 were broadcasting on FM and 51 on AM (MW) bands.

There has continued to be a shift away from AM (MW) by some broadcasters in 2017, given the availability of services on FM and digital radio platforms which offer better sound quality, and the opportunity for broadcasters to reduce costs by stopping or reducing AM simulcasts. Following audience trials, the BBC confirmed the switch-off of 13 local radio AM transmitters from January 2018. Seven BBC local stations (Surrey, Sussex, Humberside, Kent, Lincolnshire, Nottingham and Wiltshire) stopped transmitting on AM completely, to rely on FM and DAB, while AM coverage on the BBC’s Devon, Lancashire and Essex stations was reduced. In April 2018 Ofcom approved proposals from Absolute Radio to reduce by 5% the transmission coverage of its AM national commercial licence, while Aberdeen-based Northsound 2 ceased its AM service in April 2018.

Conversely, Radio Caroline started AM transmissions in late 2017 in order to reproduce the AM service that it had originally broadcast on AM in the 1960s.

The number of community radio stations grew by 14 to 255, as further licences have been issued and stations have been launched. Some community stations also simulcast on DAB, potentially allowing them to extend their audience beyond their analogue coverage area.

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\(^6\) Digital audio broadcasting, a way of transmitting radio digitally rather than using analogue (e.g. FM or AM)
There has been continued growth in the number of DAB services available

The total number of services broadcast on DAB grew from 435 in May 2017 to 453 in March 2018, reflecting the launch of new digital-only services, and the potential for stations to use DAB multiplexes to extend their existing reach. The flexible licensing regime for digital radio allows for the rapid entry and exit of DAB stations (allowing, for example, ‘pop-up’ stations for special events or times of the year such as Christmas). This means that the number of services on DAB fluctuates over time.

The adoption of more bandwidth-efficient DAB+ broadcasts has allowed a greater number of services to be carried on a multiplex and still maintain a given sound quality. DAB+ services are currently available on the Sound Digital UK-wide multiplex and on some local multiplexes.

Source: BBC / Ofcom. Figures above exclude BBC Radio 4 LW

| Source: BBC / Ofcom. Figures above exclude BBC Radio 4 LW |

<table>
<thead>
<tr>
<th></th>
<th>AM</th>
<th>FM</th>
<th>AM/FM total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local commercial</td>
<td>51</td>
<td>235</td>
<td>286</td>
</tr>
<tr>
<td>UK-wide commercial</td>
<td>2</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>BBC UK-wide networks</td>
<td>1</td>
<td>4</td>
<td>5</td>
</tr>
<tr>
<td>BBC local and nations</td>
<td>26</td>
<td>46</td>
<td>46</td>
</tr>
<tr>
<td>Community radio stations</td>
<td>10</td>
<td>245</td>
<td>255</td>
</tr>
</tbody>
</table>

There has been continued growth in the number of DAB services available

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Source: BBC / Ofcom. Figures above exclude BBC Radio 4 LW

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<table>
<thead>
<tr>
<th></th>
<th>BBC UK-wide</th>
<th>UK commercial 90% coverage (Digital One)</th>
<th>UK Commercial 75% coverage (Sound Digital)</th>
<th>Local commercial</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of multiplexes</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>55</td>
</tr>
<tr>
<td>Number of services</td>
<td>11</td>
<td>14</td>
<td>20</td>
<td>408*</td>
</tr>
</tbody>
</table>

Source: BBC / Ofcom. Note: *This figure refers to the number of programme services broadcast on local DAB multiplexes. Not all services will contain local content, and some services may be broadcast on a number of different multiplexes (but are counted for these purposes as individual services).
Small-scale DAB: An opportunity for even greater choice of local radio services on DAB

Historically, the cost of carriage and the size of coverage areas offered by local DAB multiplexes made it unattractive for some smaller commercial stations and community radio services to broadcast on DAB. Following initial work carried out by an Ofcom engineer to use open source software and standard computing hardware as an alternative to more expensive dedicated DAB equipment, trials using this ‘small-scale’ DAB technology were set up in 2015 in London, Manchester, Birmingham, Glasgow, Portsmouth, Cambridge, Brighton, Aldershot, Bristol and Norwich.

The ten trial areas now carry around 140 different services, including some using DAB+, giving listeners in those areas an even wider choice of radio stations, including digital simulcasts of community radio stations as well as new radio stations which can offer a more localised service or more specialist music formats than stations available on the established local DAB multiplexes.

Following the passage of the Broadcasting (Radio Multiplex Services) Act 2017, and a consultation in early 2018, DCMS is currently considering options for a permanent licensing regime for small-scale DAB.

Coverage of DAB has grown over time and further build-out is planned, although there are still differences in coverage between the UK’s nations

While coverage of DAB services has grown over time, there continue to be significant differences in coverage between the nations of the UK. Availability of BBC, national and local DAB services is highest in England, where over 98% homes can receive the BBC UK-wide DAB services, compared to 87% of homes in Northern Ireland. Road coverage also varies considerably across the UK, reflecting differences in geographies and, in particular, mountainous terrain in parts of Scotland and Wales.

In May 2018, Arqiva announced that coverage of the Sound Digital multiplex would be built out to an additional four million people in the north of Scotland, Wales, the South West and East Anglia.66

66 https://radiotoday.co.uk/2018/05/sdl-to-extend-coverage-of-national-dab-mux/
## Norway is the first country to have replaced national FM broadcasts with DAB services

As radio listening moves to digital platforms there is the opportunity to switch off analogue services in the FM and AM bands in order to make the spectrum available for other purposes such as mobile broadband services.

In 2017 Norway became the first country in the world to switch off national FM broadcasts, while in Italy, RAS, (the regional public broadcaster serving South Tyrol), started the switch-off of its analogue FM services at the end of 2017. In both these cases, a key driver for the switch was additional capacity to launch new services while rationalising transmitters in mountainous terrain.

In 2017 Switzerland announced that the switch-off of FM broadcasts would start in 2020. In France, the availability of DAB has continued to increase as roll-out has continued on a city-by-city basis, reaching 19% of the population by the end of 2017. Further roll-out, to cities including Bordeaux and Toulouse, is planned, and in April 2018 the French broadcast regulator published an invitation for applications for services for these two cities.\(^67\)

The UK Government has not announced any plans for switching off analogue services in the UK.

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Chapter overview

This chapter provides an overview of the audio market, including who is listening, how they are listening and what they are listening to.

For the first time, more than half of all radio listening is through a digital platform – although this is not uniform across the UK

The latest RAJAR\(^6\) figures show that over half (50.9\%) of all radio listening is now digital (DAB, online or through a TV set).

Although listening online has had the biggest increase, at 8\% since the last quarter and 17\% over the previous 12 months, it still only accounts for less than 10\% of all radio hours; listening through a DAB radio set contributes 37\% of hours. Almost two-thirds (63.7\%) of households now have a DAB set.

Figure 49: Share of listening by platform: 2013 vs. 2018

\(^{68}\) Radio Joint Audience Research: the official body for measuring radio audiences in the UK
But this figure is an average of all listening and is not consistent across the UK. For example, listeners in Berkshire have the highest proportion of listening digitally, at 60%, but in the Borders, Northern Ireland and parts of Wales, listening through a digital platform accounts for only a third of all time spent with radio (35%).

**Figure 50: Digital share of listening and DAB take-up, by area: Q1 2018**

![Digital share of listening and DAB take-up](image)

*Source: RAJAR Q1 2018*

### Digital listening in cars lags digital listening in the home

The majority of radio listening continues to be in the home, with 60% of all listening taking place there, although this has fallen from 64% in the same period in 2013. In terms of the numbers of people listening at home, this has also dropped in recent years (71% in 2018 vs. 76% in 2013) although the most recent RAJAR data suggest that there may now be a levelling-off. Analogue radio continues to be the main way to listen to the radio while in the car, but there are signs that this is starting to change; a third of in-car listening hours (33.4%) are now digital, compared to just over a quarter (26.8%) a year ago.

**Figure 51: Weekly reach, by location: 2013-2018**
According to our Technology Tracker, 45% of adults with a main vehicle have a digital radio in this vehicle. For those who listen to the radio in the home but do not have a DAB set, nearly seven in ten (68%) said they were unlikely to get a DAB radio set in the next year. Fifty-five per cent of these respondents said they did not need a DAB radio set, and 48% said they were happy to use their existing service.

Among digital radio users, and those who are aware of digital radio, 58% said they associate digital radio with clear high-quality sound, and interference free, and 53% said there were aware of a wider choice of radio stations through digital radio. Six in ten (61%) users of digital radio reported clear and high-quality sound and an interference-free experience of digital radio listening.

In contrast to the wider radio industry, national commercial stations are attracting younger listeners

Overall, radio listening remains very popular in the UK with nine in ten adults (90%) tuning in each week via any platform. Industry research figures also indicate that those who do listen to the radio listen to it a lot, with the average listener consuming just under 21 hours of radio each week (20 hours 48 minutes) though this is down by almost an hour (54 minutes) since 2013.

The BBC has a 51.9% share of all radio listening, compared to 44.9% for commercial radio. However, commercial radio has narrowed the gap in recent years, primarily due to the increase in listening to national commercial stations: the second national commercial DAB multiplex launched early in March 2016 and market share for national commercial radio stations increased from 13.0% in Q1 2016 to 17.5% in Q1 2018. In contrast, BBC UK-wide radio stations have seen a fall in share over this period (46.6% to 44.6%).

There is some evidence that overall, radio audiences are getting older: currently, 55% of listeners to any radio are aged 45+, up from 50% ten years ago. The chart below suggests this is not solely driven by the ageing population, as the number of listeners within the available population of both the 55-64 and the 65+ age groups have increased over the past five years. The chart also shows the overall drop in number of listeners aged 15-24 (85% in 2013, 83% in 2018).

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69 Ofcom Technology Tracker Half 1 2018
70 Ofcom Technology Tracker Half 1 2018
71 All radio listening figures are based on RAJAR Q1 2018 unless stated
72 Average weekly hours in Q1 2013 were 21 hours and 54 minutes
73 https://www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationestimates/articles/overviewoftheukpopulation/july2017
The sector with the oldest age profile is BBC local radio, with 74% aged 45 or over, up from 70% in 2007. The stations with the youngest overall profile are local commercial radio stations, with 54% of their listeners aged under 45, though this has decreased from 61% ten years ago.

However, although listeners aged 15-24 have declined across all radio sectors (BBC and commercial), there are signs that the increase in availability of national commercial radio services is beginning to reverse this trend: reach has increased to 42% from 38% ten years ago.

Source: RAJAR, Q1 of each year
More than half of all UK adults now listen to a Bauer or Global station

The majority of commercial radio’s share of listening is attributed to stations owned by just two media groups: Global and Bauer. Both groups have expanded their portfolios in recent years, in particular with the introduction of additional national DAB stations such as Heart 80s (Global) and Kiss Fresh (Bauer). These expansions have had an impact on their share; Global’s has increased from 15.9% to 20.3% over the past five years and Bauer’s has increased from 10.9% to 14.9% in the same period. Together they reach 58% of the UK population.

The chart below shows how the Global and Bauer networks compare with the BBC and the overall sectors in terms of audience profiles. The majority of the BBC services have audiences that are primarily over 45 and ABC1; Bauer stations tend to be younger and split across socio-economic groups; Global stations have a broad range of audience profiles.

**Figure 54: Profile of listeners to radio sectors and national stations, by age and socio-economic group**

*Source: RAJAR Q1 2018.*

*Note: The vertical line shows the split in the age profile of the audience: below 45 and 45+ The horizontal line shows the audience profile split between ABC1 and C2DE listeners.*

Broadcasters are also expanding the online offering available to their listeners

In addition to live broadcast content, the larger groups are now offering online services for their listeners through customised apps. For example, the Global Player app now offers access to live shows as well as offline catch-up programmes, and the option to subscribe to programme downloads. It also offers curated playlists from the stations in its portfolio. In June 2018 the BBC released a new app: BBC Sounds, which provides access to content including live shows and catch-up programmes, and podcasts and playlists based on user preferences.
One in ten listeners now use a smart speaker to listen to the radio

One in ten radio listeners now listen to radio via a smart speaker, such as Amazon Echo, Google Home or Apple HomePod, with 7% of radio listeners listening to radio via their smart speaker at least weekly. Many radio stations are now promoting the smart speaker as an alternative way to listen. Research commissioned by Radiocentre suggests that a primary reason for purchasing a smart speaker is access to audio services, and that listening to radio or music streaming services is the most widely-reported use of an Amazon Echo, with 91% of daily users listening to radio or music services this way.

Twenty-seven per cent of radio listeners listen to radio via a mobile phone, with 13% of radio listeners doing this at least weekly. The most popular form of listening to radio via a mobile phone was through a downloaded app, and the second most popular was live via a station’s website (39% and 36% of mobile phone radio listeners respectively).

The most popular way of listening to radio is on radio sets and car radios to FM stations. Sixty-six per cent of radio listeners have ever listened to an FM station via a radio set, and 70% via a car radio; 55% and 61% of radio listeners listen to FM stations via a radio set and a car radio respectively, at least weekly.

Live radio continues to represent the largest proportion of time spent listening to audio each week, including among young people

Radio competes with a number of other ways of listening to audio, including online streaming services such as Spotify and Apple Music, and personal music collections stored digitally or on physical formats (e.g. CDs). Research from TouchPoints indicates that listening to live radio accounts for three-quarters (75%) of all audio time across the week (with 71% to live radio on a radio set). But although live radio is still the single largest audio source for 15-24 year-olds, it accounts for only 36% of their audio time, with streamed online music accounting for 29% (compared to 8% for all adults). Among over-44s, live radio on a radio set accounts for 84% of their audio time.

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74 Ofcom Technology Tracker H1 2018
76 Ofcom Technology Tracker H1 2018
Although live radio is the main source of audio, other services such as podcasts and music streaming are gaining traction

People listen to the radio primarily as a source of music and entertainment but also as a source of news. When listeners are asked about the different types of content that they particularly value on the radio, those aged 15-64 say they most value music.\textsuperscript{77} For over-64s, national news is the most valued type of output.

Podcasts are an area of growth in the UK audio landscape; an increasing number of providers are offering a variety of content. The BBC is one of the most popular and prolific providers of content and in November 2017 launched a service called\textit{ Podcasting House}, a one-stop shop for all its podcasts, including archive material. Podcast versions of BBC Radio 4 programmes including \textit{Desert Island Discs} and \textit{Friday Night Comedy} are regularly featured in the iTunes podcast chart. Podcast listening may not follow the same habitual pattern of listening as radio listening; according to TouchPoints, 9\% of adults listen each week to podcasts, increasing to 15\% over a month. Podcast listeners are more likely to be younger (14\% of 15-24 year-olds listen weekly, increasing to 23\% who listen each month).

Listening to streaming music services is also gaining in popularity; TouchPoints data show that almost a quarter (23\%) of all adults listen each week, increasing to over half (51\%) of those aged 15-24. Among those who do listen to any of these services each week, the appeal of an ad-free product is very strong - 79\% choose to pay a subscription.\textsuperscript{79} The most popular service is Spotify, with 51\% of

\textsuperscript{77} TouchPoints 2017
\textsuperscript{78} \url{http://www.bbc.co.uk/blogs/aboutthebbc/entries/c26db43f-7e2f-4bd0-a9e8-48478d825662?ns_mchannel=social&ns_campaign=about_the_bbc&ns_source=twitter&ns_linkname=corporate}
\textsuperscript{79} TouchPoints 2017
weekly streaming listeners subscribing (17% of all adults). Nine per cent of weekly streaming listeners subscribe to both Spotify and Amazon music.

Figure 56: Subscribers to music streaming services

![Subscribers to music streaming services chart]

Source: TouchPoints 2017
Base: Weekly listeners to music streaming services

Music streaming services offer listeners the opportunity to choose from millions of music tracks on an on-demand basis, potentially across a range of devices. In some cases, people can select a track by voice, enabled by the increasing take-up of smart speakers such as Amazon Echo. According to TouchPoints, 87% of listeners to music streaming services say that this allows them to choose music that suits their mood.

Since the end of June 2018, consumption of certain music videos hosted on online video services such as YouTube and Spotify has counted towards the Official Charts singles, reflecting the role played by online video services in overall music consumption. Data from the IFPI show that in 2017 online video services accounted for 43% of music streaming in the UK, YouTube alone accounting for 40%, compared to 33% for paid audio streaming and 24% for free audio streaming.  

Music streaming revenues overtook physical music sales in 2017, reflecting a shift by consumers away from ownership towards subscription access

Total retail music sales grew by 6% in real terms between 2016 and 2017, driven by a 38% increase in online streaming service subscriptions to £577m, which accounted for 47% of music retail sales in 2017.

In contrast, sales of music downloads fell by 25% to £165m, while a 7% decline in the sale of physical formats to £470m meant that for the first time, subscription revenues are larger than physical sales. Within physical formats, sales on vinyl have continued to increase, despite the higher average price per album (£20.23) compared to albums on CD (£8.39) or digital download (£7.14), reflecting a willingness for consumers to pay a premium for music on this format. Releases on vinyl may offer additional features such as artwork, or be in a limited edition, and therefore meet a different

80 See https://www.bbc.co.uk/news/entertainment-arts-44577945
consumer need (e.g. as a collectors’ item) rather than simply being a format for the distribution of music, which is also likely to be available on digital platforms, accessible via a range of devices.

Figure 57: UK audio retail sales

Source: Official Charts Company and ERA & BPI estimates. Note figures are adjusted for CPI by Ofcom. ‘Other digital includes mobile personalisation (ringtones), Cloud income and other digital revenues.'
Chapter overview

This chapter examines the UK radio sector, including commercial and community radio revenues, some key developments in the market and the number of radio services available in the UK.

Commercial radio revenues grew in 2017

In contrast to commercial television revenues, which declined by 3.5% in 2017 (see Figure 17), reported commercial radio revenues grew by 1% in real terms between 2016 and 2017, to £557m. This was driven by real-terms increases of 1% in national advertising revenue, to £285m, and 2% in local commercial advertising revenues, to £141m. The largest five groups accounted for 89% of total revenue, the same proportion as in 2016.

Figure 58: Commercial radio revenue

Source: Ofcom/broadcasters. Figures adjusted for CPI. 2016 figure restated following revised broadcasters’ returns.

The motor sector had the highest recorded expenditure on radio advertising in 2017, accounting for 14% of total spend, followed by the finance and entertainment, and leisure industries, both of which accounted for 11% of total expenditure.\(^{81}\) The largest real-terms growth was in expenditure by

\(^{81}\) AA/WARC Expenditure Report. This expenditure figure is a gross figure which includes agency commissions and is not directly comparable to the revenues figures reported in Figure 54.
online retailers, which grew by 73% year on year in real terms, indicating that radio advertising has grown in relevance, even for those retailers with a significant online presence.

Total radio advertising expenditure accounted for 3.1% of total UK advertising expenditure in 2017\(^2\) (equivalent to 4.7% of display advertising spend), a slight increase from 3.0% in 2016. Overall, total radio advertising expenditure grew by 2.4% in real terms between 2016 and 2017, compared to a real-terms decline of 5.7% for TV and a decline of 11.6% for news brands.\(^3\)

**M&A in the sector offer the potential for national and cross-platform advertising**

In December 2017 Global acquired Bay Radio and Lakeland Radio from local newspaper group CN Group, and followed this with the purchase of Juice 107.2 in Brighton in early 2018. Acquisitions of local analogue stations by radio groups with a national presence enable groups to expand the analogue reach of their UK-wide radio brands. Stations with national brands may be more appealing to those advertisers seeking to advertise or sponsor shows across multiple geographic areas.

While CN Group exited the radio market in 2017, local newspaper group Iliffe Media entered the market, following its purchase of KM Media Group in April 2017. In Scotland, DC Thomson, publisher of daily newspapers in Aberdeen and Dundee, acquired Wave 102 in Dundee and Perth. According to the company, buying these radio stations will enable it to offer its advertisers a wider choice of advertising options in the geographic area. In June 2017, News UK announced its first cross-channel marketing campaign, following its acquisition of Wireless Group.\(^4\) News UK has also adopted cross-platform branding for some of its services, including three Scottish Sun-branded DAB services launched in early 2018.

**Flat year-on-year sector income across a larger number of stations resulted in a fall in average income for community radio stations in 2017**

Community radio stations are a particular type of analogue radio station in the UK which are required by the terms of their licence to be run on a non-profit-distributing basis. They typically cover a small geographical area and cater for local communities or interest groups.

In 2017 community radio sector revenues were flat in real terms, at £11.9m. Average income per station fell by 5% in real terms to £50,558, reflecting flat real-terms income for the sector as a whole across a larger number of stations (236 stations reporting 2017 data vs. 227 reporting 2016 data). Advertising and sponsorship, at £4.4m in 2017, remained the largest source of income for the sector at 37% of total sector income. Average expenditure per station fell by 4% in real terms to £50,460.

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\(^{2}\) AA/WARC Expenditure Report

\(^{3}\) These WARC total expenditure figures include digital revenues and have been adjusted for CPI by Ofcom

Community radio stations are required to generate social gain (public benefit)\textsuperscript{85} from their activities. In 2017 the average number of volunteers per station was 80; each station trained an average of 45 people.

\textsuperscript{85} The Community Radio Order (2004) lists four social gain objectives, the third of which includes training.