

# Small-scale radio multiplex licence

Application form – Part A (public)

Name of applicant (i.e. the body corporate that will hold the licence):

Northumberland Community Digital Community Interest Company

Multiplex licence area being applied for (note this must be a small-scale multiplex area *currently* being advertised by Ofcom):

Alnwick and Morpeth

### **APPLICATION FORM:**

Publication date: 30 March 2023

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# 1. Overview

## The purpose of this form

- 1.1 You should complete this form if you are applying for a licence to provide a small-scale radio multiplex service (a 'small-scale radio multiplex licence'). A small-scale radio multiplex service is the means by which DAB digital radio stations ('digital sound programme services') are broadcast, and can transmit around ten stereo digital sound programme services (or a significantly higher number if the DAB+ standard is utilised). The application form is divided into two parts Part A (which we will publish on our website) and Part B (which will be kept confidential). This document constitutes Part A; Part B of the application form is available separately.
- 1.2 Small-scale radio multiplex licences are awarded by Ofcom in a competitive process. Applications are judged against specified criteria, and Ofcom awards the licence to the applicant which it considers best meets the criteria.

## How to complete the form

- 1.3 There are detailed instructions on how to complete this form, and information on the next steps in the application process, in our <u>guidance notes</u> for licence applicants and licensees. Please read this guidance and the frequently asked questions carefully before completing this form.
- 1.4 If you still have a query having read the guidance and FAQ, you can contact Ofcom's Broadcast Licensing team by email (<a href="mailto:smallscaledab@ofcom.org.uk">smallscaledab@ofcom.org.uk</a>). The team cannot provide advice or pre-approve applications but can answer general questions.
- 1.5 Please download this form and fill it in on a computer. If completing by hand, please use block capitals and black ink.
- 1.6 Please answer all the questions as fully as possible, use extra sheets if required and provide the supporting documentation listed at Section 7 of Part B of the application form. Sufficient information must be supplied about the applicant and the proposed service to enable Ofcom to consider the application in accordance with the statutory criteria for the granting of small-scale radio multiplex licences. Ofcom may need to request further details from you before a licence can be granted.
- 1.7 Of com reserves the right to reject applications made using an old version of the form.
- 1.8 Ofcom will accept handwritten application forms, but they must be filled in using block capitals and black ink.
- 1.9 Of com reserves the right to reject application forms that are illegible.
- 1.10 You must answer all questions in the application form and respond "N/A" to any questions that do not apply to the applicant.
- 1.11 Ofcom reserves the right to reject applications which do not meet the following criteria:

- a) The declarations in Section 6 of this form and in Section 8 of Part B of the application form must both be signed and dated.
- b) The person who signs and makes the declaration on behalf of the applicant must be:
  - i) A director of the company or the company secretary where the applicant is a company.
  - ii) A designated member where the applicant is a Limited Liability Partnership.
- c) All supporting documents as requested in the checklist at Section 7 of Part B of the application form must be supplied in legible form and translated into English where applicable.
- 1.12 If you are completing the form as an agent, i.e. you are acting on the applicant's behalf, please note that you cannot sign it on your client's behalf, and that the person signing the form needs to have personally checked the truth and completeness of the responses given. If your client wishes you to be Ofcom's main contact in relation to the application, please make this clear in an accompanying letter, and provide evidence of your authority to act on behalf of the applicant. The form should be filled in so as to include information about the applicant, not the agent. If Ofcom has further questions once the application has been submitted, we will direct these to the applicant, not to the agent, but we will accept responses from the agent.

#### How to submit the form

- 1.13 We prefer application forms and required supporting documents to be submitted by email to <a href="mailto:smallscaledab@ofcom.org.uk">smallscaledab@ofcom.org.uk</a>. Handwritten applications and required supporting documents should be scanned and attached to the email.
- 1.14 You should receive a response from <a href="mailscaledab@ofcom.org.uk">smallscaledab@ofcom.org.uk</a> confirming that your application has been received by Ofcom. If you do not receive a response, it is likely your application has not been received and you should contact Ofcom's Contact Centre on 0300 123 3333 and ask to leave a message for the Broadcast Licensing team, who will respond to your message as soon as possible.
- 1.15 If the applicant cannot submit the application form and/or the supporting documentation by email, the applicant may submit the application and/or the supporting documentation by post to:

Ofcom
Broadcast Licensing
Riverside House
2a Southwark Bridge Road
London
SE1 9HA

1.16 Those applicants who submit their application by post will be sent an acknowledgement.

# **Application fee**

- 1.17 A non-refundable application fee of £500 is payable by bank transfer.
- 1.18 Applications will not be assessed until the application fee has been received in Ofcom's bank account.
- 1.19 Of com requests that applicants pay the application fee by bank transfer and that immediately after the applicant has instructed their bank to make the payment, confirmation of payment is emailed to <a href="mailto:ofcom.remittances@ofcom.org.uk">ofcom.remittances@ofcom.org.uk</a>.
- 1.20 To ensure that Ofcom can identify the payment, it must include a payment reference which is the applicant's postcode followed by the applicant's name (or as much of the name as is possible to provide within the character limit set by the bank) as provided in response to question 3.1 of this application.
- 1.21 The bank details to be used to pay the application fee are:

Account Name: Office of Communications

Bank details: Lloyds Bank, 69-73 Borough High Street, London SE1 1NQ

Account number: 00782415

Sort code: 30-97-90 BIC: LOYDGB21351

IBAN: GB05 LOYD 3097 9000 7824 15

SWIFT: LOYD GB 2L

# **Supporting documentation**

- 1.22 You must provide a range of supporting documentation when submitting this application form. Please refer to the checklist at Section 7 of Part B of the application form for full details. Please note that failure to supply the necessary documents will delay your application.
- 1.23 Ofcom reserves the right to reject applications with which the necessary documents are not supplied in legible form.
- 1.24 Please note that Ofcom cannot receive emails larger than 35MB. If your application email exceeds this limit, please send your supporting documents in a separate email(s), clearly indicating the applicant's name in the subject line of the email.

#### Provision of information

1.25 Ofcom requires complete and accurate information to assess applications. In particular, we must be satisfied that those applying for a licence are 'fit and proper' to hold a licence and are not disqualified from participation in a licence.

1.26 It is an offence under the Broadcasting Act 1996 (as amended) to provide false information or withhold relevant information during the application process, and may be grounds for revocation of a licence subsequently granted.

# **Publication of applications**

- 1.27 Part A of the application form (i.e. this document) will be published by Ofcom on our website as soon as practicable following the closing-date for applications. Because this is the 'public' part of the application form, and Ofcom is legally required to publish applications for public comments, no questions should be answered by means of the submission of a confidential annex. Part B of the application form will remain confidential.
- 1.28 Of commay take into account any comments received from the public, which can be made to it with respect to Part A of the application submitted.
- 1.29 In submitting Part A of the application, you agree that Ofcom may publish contact details for the licensee, which may include personal data, on the Ofcom website and/or in other relevant publications.
- 1.30 When a licence is granted, the name of the service and public contact details for the licensee will be published on the Ofcom website. These are the details supplied by the applicant in the application form. If you have any questions about the information that we publish, or there are any changes to this information, you should contact the team by email (smallscaledab@ofcom.org.uk).
- 1.31 Ofcom considers issued small-scale radio multiplex licences to be public documents and copies of licences will be made available to third parties on request, noting that personal data apart from the name of the licensee may be redacted.

# **Data protection**

1.32 We require the information requested in this form in order to carry out our licensing duties under the Broadcasting Act 1990, Broadcasting Act 1996 and Communications Act 2003. Please see Ofcom's General Privacy Statement for more information about how we handle your personal information and your corresponding rights.

# Keeping up to date with broadcasting matters

1.33 We strongly recommend that you subscribe to receive Ofcom's regular email updates on broadcasting matters. These include a <u>monthly radio licensing update</u> that lists new services licensed, licences revoked, licence transfers, and changes to licensed services during the past month. To subscribe to these updates, please visit <u>www.ofcom.org.uk/email-updates</u> and select 'Broadcasting'.

# 2. Extent of proposed coverage area

#### **About this section**

Under section 51(2)(a) of the 1996 Act, we are required to consider the extent of the coverage area an applicant proposes to achieve within the area which has been advertised. This section therefore asks you to describe the coverage you are proposing to achieve. Further questions on the detailed technical arrangements for the proposed service, including questions on the transmission site(s) that you intend to use and your plans for how the multiplexing and distribution of your service will be arranged are contained in Part B of the application form.

Before completing this section of the form, you should read carefully the notes on 'Extent of proposed coverage area' in Section 4 of Ofcom's <u>guidance notes for licence applicants and licensees</u>.

Applicants should note there are confidential questions relating to extent of coverage area in Part B of the application form.

Please provide a summary, fully consistent with the more detailed information about transmission sites supplied separately in Part B, of the coverage area proposed to be achieved by your technical plan. This should include a description of the target area you are seeking to serve within the advertised licence area, and also any areas you are aiming to serve outside the advertised licence area for this small-scale radio multiplex service. (You may refer to your coverage prediction in the response you provide):

Our technical plan has been designed to cover the updated Alnwick and Morpeth SSDAB polygon as advertised by Ofcom.

Our proposition is founded on three principles:

- Working to the original DCMS/Ofcom objective to make DAB available for community radio, small independent commercial stations and start-up services within the Alnwick and Morpeth polygon;
- 2. Achieving the above within a sustainable, long-term business plan.
- 3. Delivery of a reliable, consistent and high-quality DAB service to as much of the indoor population of this polygon as possible within the financial and technical constraints.

Northumberland is the most sparsely populated county in England.

The advertised polygon covers a large geographical area; it includes a populous area in the South East of Northumberland, a more sparsely populated area to the north and west, some small and medium sized towns and villages and some remote and isolated rural areas.

The topography of the north and west of the area is particularly challenging from the perspective of radio transmissions since it includes significant hilly terrain between the main towns and villages.

To provide good coverage across the entire polygon from one, centrally sited transmitter is not feasible. Similarly, to provide good 'indoor' coverage to all parts of the polygon would require at least five low power transmission sites which would be financially unviable.

We explored the use of two transmitters based on existing DAB radio masts to the North and South of the polygon near to Morpeth and Alnwick. Our analysis determined that these would be financially unviable as the annual running costs would exceed potential income by a substantial amount.

We propose a viable and pragmatic solution, leveraging local knowledge, networks and contacts, that strikes a balance between cost and coverage. This requires the installation of 3 complementary transmitters, as follows:

Our first transmitter will be sited in a rural location at Tranwell, to the west of Morpeth. In order to provide coverage across Morpeth and to the populated area to the east of Morpeth we propose transmissions at 400w ERP. Whilst this is a relatively high ERP for SSDAB, we believe it is required to achieve good coverage and, because of the rural location, we do not anticipate issues with ACI or interference.

We have specified a second transmitter in Ashington to the east of the populated area of South East Northumberland. This will complement the coverage provided from the Morpeth site and will ensure a robust signal across the populated area of South East Northumberland.

Whilst providing good coverage to the population centres of South East Northumberland is important to ensure the service is commercially viable, we consider it vital that coverage is provided to the town of Alnwick in the north of the polygon, whilst noting the relatively low population that it will serve. We propose to site a transmitter in the studio building of the local Ofcom licenced community radio service, Lionheart Radio in the centre of the town. This will be installed alongside the existing FM transmitter to allow the sharing of certain services and to reduce operational cost.

In summary, these sites have been carefully chosen to provide an effective level of coverage while remaining cost-effective. We expect to achieve indoor coverage for just over 50% of the population within the polygon, giving good coverage in the important population centres of Ashington, Blyth, Cramlington and Morpeth.

In researching our application, we investigated options for delivering SSDAB coverage to other towns such as Amble, in the east of the polygon, and Rothbury in the west. Given the size and population distribution across the polygon, and the cost constraints involved in delivering the SSDAB service, it has not been possible to provide indoor coverage to these locations at this time. We will keep this under review and will consider making an application to install further transmitter(s) to serve these communities in due course should circumstances, including the financial position of the company, allow.

Finally, we note that our proposal will deliver excellent mobile coverage across large parts of the polygon. We expect that this will allow our 3 member community radio stations to be able to deliver their social gain commitments to listeners to some fairly isolated rural areas, which we consider will benefit enormously as a result.

2.2 Please provide summary details of the sites required to achieve this coverage by completing the table below (add additional rows as required):

Site name	NGR	Antenna height (m agl)	Antenna type proposed with bearing	New or ex- isting an- tenna	ERP (W)
Tranwell	NZ187835	11m	6dB colinear - Omni	New	400w
Ashington North Seaton	NZ286857	11m	3dB colinear - Omni	New	200w
Fenkle Street Alnwick	NU185133	15m	3dB colinear - Omni	New	100w

2.3 Please provide below a coverage prediction map for the whole transmitter network you are proposing to build within 18 months if you are awarded a licence. The map should show the 63 dB $\mu$ V/m field strength and the advertised small-scale DAB licence area contour. Small-scale DAB licence areas in GIS format are available on the Ofcom website. In

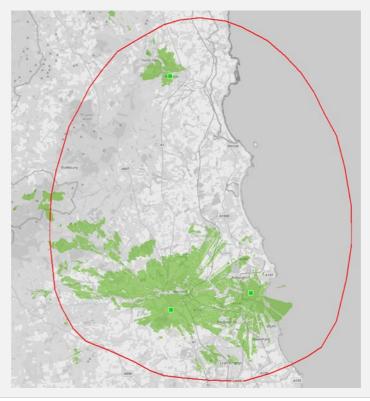
the interests of transparency, you *must* embed an inline map image within this form (even if you also submit a map as a separate supporting file).

A full coverage prediction map for the whole of the Northumberland Community Digital DAB transmitter network is included in Appendix G. It shows the 63 dB $\mu$ V/m field strength (as well as the 54 dB $\mu$ V/m and 38dB $\mu$ V/m contours).

The ward-level population tables (2011 Census) indicate that at 63 dB $\mu$ V/m field strength;

- the number of people falling outside the Harlow polygon does not exceed 30% of the total population within the advertised licence area; and
- the proposed coverage does not overlap more than 40% of the population within the relevant local radio multiplex service's licensed area.

The transmitter network has been designed to minimise any significant interference above 38 dB $\mu$ V/m to other proposed small-scale DAB licence areas.



2.4 Please provide the following details of the prediction software used for your coverage assessments:

Provide the name and version of the prediction tool used.	ATDI HTZ Communications v22 6.9 x64
Detail the terrain model used by the	DTM: Ordnance Survey terrain data – 50 metre
software and its resolution.	resolution (DSM+DTM)

Detail the ground cover (clutter) data used by the software and its resolution.	Infoterra clutter data to 50m resolution
What propagation algorithm has been	Model pre-set – Fresnel
used?	Diffraction geometry – Deygout 94-2
	Subpath attenuation – coarse integration
	• FZ fraction 0.8
	• Earth radius (sea and land) - 8,500km
Where multiple sites are proposed,	Power sum
describe what methodology has been	
used to assess the network (SFN) gain	
If these predictions have not used	Ofcom-provided population data has been used
Ofcom-provided population data,	along with that from the 2011 Census which is
state what population data has been	included within ATDI's modelling software
used and its source.	
Have your predictions been generated	Coverage predictions have been generated by
by a commercial organisation? If so,	Viamux using HTZ Communications software
by whom?	from ADTI.

# 3. Ability to establish the proposed service

#### **About this section**

In Section 3, we are asking questions about the applicant company, its financial and business plan, the relevant expertise and experience of those who will be involved in providing the small-scale radio multiplex service, and the timetable for coverage roll-out. The answers to these questions will enable Ofcom to assess the application under section 51(2)(c) of the 1996 Act. Additional information is requested in Part B of the application form.

In the first part of this section we are asking for details of the applicant's officers (directors or, in the case of LLPs, designated members), its shareholders and participants. Where applicable, we are also asking for details of the officers of the applicant's parent and associated companies or LLPs etc.

If any of the individuals named in your responses are known by more than one name/version of their name, all names must be provided.

Certain persons are disqualified from holding a small-scale radio multiplex licence. This section asks the questions which enable us to consider this for those types of disqualification which apply specifically to bodies corporate. It also asks questions which are relevant to our assessment of the applicant's fitness and properness to hold a small-scale radio multiplex licence.

The response boxes and tables should be expanded or repeated where necessary, or provided in a separate annex.

'Officerships' in this section refers to: directorships of bodies corporate, designated memberships of LLPs, or membership of a governing body of an unincorporated association (including partnerships).

The remaining questions in Section 3 relate to the applicant's financial and business plan, the expertise and experience of those involved, and the planned timetable for launching the proposed multiplex service.

Applicants should note there are confidential questions relating to extent of coverage area in Part B of the application form.

# **Applicant's details**

3.1 Name of applicant (i.e. the body corporate that will hold the licence):

Northumberland Community Digital Community Interest Company

3.2 Company registration number stated on Companies House (if applicable):

14930219

3.3 For UK registered companies, the address of the applicant's registered office stated on Companies House. For non-UK registered companies, the principal office address:

30 Woodhorn Villas, Ashington, Northumberland, NE63 9JD

3.4 If a UK registered company, is the **current** Memorandum and Articles of Association document available on the Companies House website?

Yes / No (delete as appropriate)

If no, please submit the up-to-date document and indicate you have done so in the checklist in Section 7 of Part B of the application form.

# Ownership and control of company which will hold the licence

#### **Details of officers**

3.5 Please complete the following table, expanding it if necessary, to provide the following details for each director or designated member of the applicant (i.e. the body corporate that will hold the licence):

Full name of individ- ual	Correspond- ence address <sup>1</sup>	Country of residence	Other officerships held (and nature of the business concerned)	Other employ- ment
Richard Connor Finch	7 Warbeck Close, Newcas- tle upon Tyne NE3 2FF	UK	Director: Tyneside Com- munity Digital Ltd (broad- cast service provider Newcastle and Gateshead SSDAB)	Self-employed business con- sultant
			Trustee: Radio Tyneside, Charitable Incorporated Organisation (Reg. No. 1174808)	
			Director: Durham Digital Ltd (broadcast service provider Darlington and Bishop Auckland SSDAB)	
Jonathan Christopher Morrell	7 Warbeck Close, Newcas- tle upon Tyne NE3 2FF	UK	Director: Tyneside Com- munity Digital Ltd (broad- cast service provider Newcastle and Gateshead SSDAB) Director: Durham Digital Ltd (broadcast service	Senior Radio Producer

 $<sup>^{\</sup>rm 1}$  This should be the same address as is held and published by Companies House.

			provider Darlington and Bishop Auckland SSDAB)	
Stewart Allen	30 Glebe Mews, Bedling- ton, United Kingdom, NE22 6LJ	UK	Director: Radio Northum- berland Limited	Solution and Planning As- surance Spe- cialist/Project Manager
Ian Conway	30 Woodhorn Villas, Ashing- ton, Northum- berland, NE63 9JD		Director: Koast Radio Limited	Managing Di- rector
Richard	The Centre, 27 Fenkle Street, Alnwick, North- umberland, NE66 1HW		Director: Lionheart Radio and Media CIC  Non-executive Director Northumbria Healthcare NHS Foundation Trust  Treasurer and Trustee, Parochial Church Council of St Michael and St Paul, Alnwick  Audit Committee member Durham University  Finance, Resources and Projects Committee member City of Sunderland College trading as Education Partnerships North East  Director: Greta Grove House Limited (freeholder and management company for residential accommodation in Cum-	

## **Details of participants**

3.6 Please complete the table overleaf, expanding it if necessary, to list all bodies or individuals which hold or are beneficially entitled to shares, or who possess voting powers, in the applicant (i.e. the "participants"). If you are unable to provide a complete answer to this question in relation to beneficial owners, please state whether you have any reason to suspect the existence of any beneficial owners.

(If parts of this question are not applicable to the applicant – for example, because the applicant does not have shareholders – please respond "N/A" in the relevant parts of the table.)

Full name of participant (existing and proposed)	Number of shares	Total invest- ment (£s)	Total invest- ment (%)	% of voting rights
Richard Connor Finch	N/A	N/A	N/A	20
Jonathan Christopher Mor- rell	N/A	N/A	N/A	20
Koast Radio Limited	N/A	N/A	N/A	20
Lionheart Radio and Media CIC	N/A	N/A	N/A	20
Radio Northumberland Lim- ited	N/A	N/A	N/A	20

#### Comments

Northumberland Community Digital Community Interest Company is a not-for-profit company limited by guarantee and has no shareholders. The company is membership based on a basis of one member one vote. The participants listed above are each members of the Company. Those members that are not individual persons are entitled to appoint one director (see table 3.5).

## **Details of relationships of control**

3.7 Complete the following table, expanding it if necessary, to list any bodies corporate which are controlled *by* the applicant (or any director of the applicant, any person/body corporate with control over the applicant, or any body corporate controlled by a person/body corporate controlling the applicant). Please include bodies corporate under joint control—i.e. which are controlled acting together in concert with third parties (e.g. because of a shareholder's agreement):

(If this question is not applicable to the applicant please respond "N/A" in the table.)

Full name of body cor-	Address	Person/body controlling the
porate		entity (i.e. the applicant itself
		or its associate)

N/A	

# Details of persons who control the applicant

3.8 Complete the table overleaf, expanding it if necessary, to list all persons/bodies corporate who control the applicant, or control any person/body corporate with control over the applicant. Please include persons or bodies that control the applicant (or body corporate with control over the applicant) jointly i.e. acting together in concert with third parties (e.g. because of a shareholder's agreement). Please note that some of this information may repeat information provided above on shareholders and other participants in the applicant:

(If this question is not applicable to the applicant please respond "N/A" in the table.)

Full name of	Address	Person/body con-
person/body corporate		trolled by the entity
		(i.e. the applicant it-
		self or its associate)
N/A		

3.9 Complete the following table, expanding it if necessary, to list other bodies in which any individual listed in response to question 3.8 is a director or designated member:

(If this question is not applicable to the applicant please respond "N/A" in the table.)

Full name of individual	Name of body in which individual is a di- rector or designated member
N/A	

3.10 Complete the following table, expanding it if necessary, to list all bodies corporate which are controlled (including jointly controlled) by any body corporate listed in response to question 3.8:

(If this question is not applicable to the applicant please respond "N/A" in the table.)

Body corporate controlled
E

N/A	
.,,,,	

3.11 In relation to each body corporate identified in response to question 3.8, complete the table overleaf, expanding it if necessary, to list all bodies which hold or are beneficially entitled to shares, or who possess voting powers, in the body corporate concerned (i.e. "participants"). You may, but are not required to, exclude from this table any bodies listed in response to question 3.8. If you are unable to provide a complete answer to this question in relation to beneficial owners, please state whether you have any reason to suspect the existence of any beneficial owners.

(If this question is not applicable to the applicant please respond "N/A" in the table.)

Name of body corporate				
identified in response to				
question 3.8				
Full name of participant	Number of	Total invest-	Total invest-	% of voting
	shares	ment (£s)	ment (%)	rights
N/A				
Comments				

## Involvement of the applicant in specified activities

3.12 Please state below whether the applicant, or any individual or body corporate identified in questions 3.5 to 3.11 is, or is involved in, any of the below, and the extent of that interest.

Activity/involvement	Yes or No	Please state who is involved; the name of the body/individual/agency they are in- volved with; and the extent of their involve- ment
A local authority	Yes	Ian Conway: Currently employed part time at Durham County Council as a Project Manager
A body whose objects are wholly or mainly of a political nature, or which is affiliated to such a body	No	

A body whose objects are wholly or mainly of a religious nature; <sup>2</sup>	Yes	Richard Dale: Treasurer and Trustee, Parochial Church Council of St Michael and St Paul, Alnwick
An individual who is an officer of a body falling within (b) or (c);	No	
A body corporate which is an associate (as defined in paragraphs 1(1) and 1(1A) of Part I of Schedule 2 to the Broadcasting Act 1990) of a body falling within (b) or (c);	No	
An advertising agency or an associate of an advertising agency	No	

## Details of applications, licences and sanctions

- 3.13 Please answer 'yes' or 'no' to the following questions about the applicant (i.e. the body corporate that will hold the licence):
  - a) Is the applicant a current licensee of Ofcom?
    - Yes / No (delete as appropriate).
  - b) Has the applicant ever held an Ofcom broadcasting licence before?
    - Yes / No (delete as appropriate).
  - c) Has anyone involved in the proposed service held an Ofcom broadcasting licence or been involved in an Ofcom-licensed broadcast service before?
    - Yes / No (delete as appropriate).
  - d) Does the applicant control an existing Ofcom licensee?
    - Yes / No (delete as appropriate).
  - e) Is the applicant controlled by an existing licensee or by any person who is connected (within the meaning of Schedule 2 to the Broadcasting Act 1990) with an existing licensee (i.e. as a "participant")?
    - **Yes** / No (delete as appropriate).

<sup>&</sup>lt;sup>2</sup> Please refer to sections 3 to 5 of Ofcom's <u>religious guidance note</u> for details on how we determine the eligibility of religious bodies to hold certain broadcasting licences.

f) Has the applicant – or any person(s) controlling the applicant - made any other application to Ofcom (or its predecessor broadcast regulators – the Independent Television Commission and the Radio Authority) for any licence which has since been surrendered by the licensee or revoked by Ofcom (or one of its predecessor regulators)?

**Yes** / **No** (delete as appropriate).

g) Has the applicant – or any person(s) controlling the applicant - made any other application to Ofcom (or its predecessor broadcast regulators – the Independent Television Commission and the Radio Authority) for any licence which has since been surrendered by the licensee or revoked by Ofcom (or one of its predecessor regulators)?

Yes / No (delete as appropriate).

h) Is the applicant – or any person(s) controlling the applicant – subject to any current or pending investigation by any statutory regulatory or government body in the United Kingdom or abroad in respect of any broadcast-related matter?

Yes / No (delete as appropriate).

i) Has the applicant – or any person(s) controlling the applicant – ever been subject to a statutory sanction for contravening a condition of a broadcasting licence in the UK or any other jurisdiction?

Yes / No (delete as appropriate).

3.14 If the response to any of the questions (a) to (i) in 3.13 above is 'yes', please provide the details, expanding the table where necessary:

	Licence number(s) (if	Details
	known)	
(a)	CR102238BA	Radio Tyneside (Richard Finch)
	CDP104491BA	
	CDP104584BA	
(b)	CDP104288BA	Together Radio (Richard Finch, Jonathan Morrell)
(c)	DS103932	Tyneside Community Digital (Richard Finch, Jonathan
		Morrell)
(d)	CR102268BA	Pride Radio (Jonathan Morrell)
(e)	CR100214BA	Koast Radio (Ian Conway)
(f)	CR000049BA	Lionheart Radio (Richard Dale)
(g)		
(h)		
(i)		

3.15 Please provide any further information you hold, relating to the past conduct of the applicant or those individuals listed, in regulatory matters or in matters going to honesty and/or compliance, which may be relevant to Ofcom's consideration of whether or not the applicant is fit and proper to hold a broadcast licence. If the applicant or the form signatory fails without reasonable excuse at this point to declare any matter of which Ofcom subsequently becomes aware, and which we consider to be relevant to the applicant's eligibility to hold a licence, we will take it into account in determining the question of whether the applicant/licensee remains fit and proper to hold a licence.

If you have no information to provide, please respond "N/A".

R I	/ A
IXI	/ A
	,,,

3.16 Has the applicant – or any person(s) controlling the applicant – ever been convicted of an unlicensed broadcasting offence?

Yes / No (delete as appropriate).

If yes, please provide the following details:

Full name	Date of conviction/action (dd/mm/yy)	Penalty

# Financial and business plan

3.17 Please provide a high-level estimate of the costs you believe will be required to establish the multiplex service.

#### Establishing the Multiplex

The characteristics of the area covered by the polygon – a large area with low-density population – means that operating the MUX on a commercial basis is a challenging opportunity!

We forecast that start-up costs are in the order of £55k, of which £50k relates to the cost of the transmission equipment that will be required for the three proposed transmitter sites.

The additional funding relates to through costs expected to be incurred before income is generated including site surveys, electrical work, minor modifications, rent paid in advance, Ofcom fees and insurance.

These costs are based on quotes received from our technology suppliers, Viamux, and the real-world experience of two directors of the costs incurred in setting up SSDAB services in Newcastle and Gateshead and in Darlington and Bishop Auckland.

By carefully selecting our transmission sites, using local knowledge and the networks of our participants, we have managed to keep set up and running costs, including rental and maintenance, for the three transmission sites to a minimum.

#### **Financial Forecast**

We have attached a confidential spreadsheet as Appendix C that sets out the income and outgoings included in a 5-year cashflow forecast.

- 3.18 Please indicate how the costs outlined in 3.17 (above) will be met, under the following headings:
  - a) Share capital

The company will be capitalised through a membership fee guarantee.

b) Loan stock

If required, a working capital 'initial loan' of up to £28,000 will be provided. This represents around half of the start-up capital and initial operational costs. We anticipate this loan being repaid over 5 years. 'Further loans' funding is available up to the full amount as directors' loans, if required, should grant funding not be forthcoming. The directors making the 'further loans' recognise that these loans may not be repaid for some years, if at all, depending on the levels of commercial income received. For the

purposes of business planning, however a 50/50 split between loan and grant funding is assumed. The 'initial loan' is assumed to be subject to the payment of interest.

c) Leasing/HP facilities (capital value)

There is no requirement for Leasing/HP facilities.

d) Bank overdraft

There is no requirement for a Bank overdraft.

e) Grants and donations

It is our intention to fund the company by c. 50% grants and the rest from loans. We have undertaken extensive research into the availability of grant funding in the area and believe that at least £28k can be raised as grant funding. The company is a not-for-profit social enterprise operating in communities which are characterised by high levels of deprivation / rural / isolation which making the initiative eligible for a range of funding opportunities. The directors have significant experience of obtaining grant funding for similar business propositions. Two of the directors have been involved in the successful launch of two current SSDAB multiplexes, one of which with similar demographics was over 80% grant funded. The three local community broadcasters also have extensive contacts in the locality.

Note that should grant funding not be forthcoming, the directors are prepared to extend loans to 100% of funding.

We have included a confidential summary as Appendix L that describes our grant and loan funding research in more detail.

3.19 Expanding the table if necessary, please list the providers of the funding which will be used to establish the service, and the amount of funding that each will provide. For incorporated investing shareholders, please provide a copy of the most recent statutory accounts if they are not currently available on Companies House.

Name of shareholder or investor	Percentage of shares held (if applicable)	Amount of funding provided (£)
Richard Finch		£14,000
Jonathan Morrell		£14,000
Grant funding (tbc)		£28,000 (note 1)

Note 1: Should expected grant funding not be forthcoming, the directors are prepared to extend loans to 100% of funding. Evidence is provided as Appendix K.

3.20 All of the funding identified above should be confirmed. If any funding has not been confirmed, or if there are any pre-conditions before the funding is released which have not yet

been met, provide an explanation of what needs to be done, the dates by which it needs to be carried out, and any steps the applicant needs to take to ensure the funding is confirmed and/or released.

Loan funding of up to £55k is confirmed; evidence is provided as Appendix K.

As stated in 3.18e above, the applicants are confident that at least the amount shown above in grant funding can be achieved. Two of the directors have experience in setting up existing SSDAB services and have achieved significant levels of grant funding in both cases working with a number of local and national social enterprise lenders and funding agencies and trusts.

The company is a not-for-profit social enterprise operating in communities which are characterised by high levels of deprivation / rural / isolated which makes the initiative eligible for a range of funding opportunities. A number of potential grant funders have been approached to gauge support and feedback has been encouraging, although funders are unable to consider applications until such time as the licence is awarded. For the purposes of planning, we expect to secure grant funding from local sources of at least £5k towards the cost of each of the three transmitters (total £15k) and to access a further £12k from a national scheme that provides funding to social enterprises.

We have included a confidential summary as Appendix L that describes the grant and loan funding options in more detail.

Should the licence be awarded, the applicants believe that a period of between 3 - 6 months will be required to secure the necessary grant funding.

# Relevant expertise and experience

3.21 Please provide details of who will be responsible for the day-to-day general management of the multiplex service (for example, dealing with programme service providers and contractual matters). Please also briefly state their previous relevant experience. (Note that any individuals or contractors who cannot be identified at this stage can instead be included in the confidential section (Part B) of the application form.)

Members of the Northumberland Community Digital team share a track record of successfully establishing and operating SSDAB multiplexes, community radio stations and similar services. The combined experience demonstrates these capabilities and gives us an excellent understanding of what is required: good coverage, service reliability and easy access for programme providers at an affordable and realistic price.

#### General Management

Two of Northumberland Community Digital's directors will control the routine day-to-day management of the multiplex - managing commercial, financial and operational matters.

Launching, establishing and maintaining a DAB multiplex requires technical competence, operational expertise, financial stability, and an aptitude to manage third party relationships successfully. The directors are recognised as experienced radio managers with a broad range of relevant skills in all the vital functions required to operate a successful multiplex.

The day-to-day tasks will include;

- supporting, maintaining and upgrading the multiplex hardware and software;
- recruiting new services to ensure that the multiplex can generate commercial income;
- negotiating carriage agreements;
- invoice management and payment collection; and
- working with programme services to ensure DSPS and regulatory licence compliance

Northumberland Community Digital will benefit from Optimux – a software platform specifically developed for the day-to-day management of small-scale DAB multiplexes. Optimux equips small-scale DAB licensees with an easy to use dashboard for managing, monitoring and reporting on all aspects of their multiplex as well as providing invoicing and direct debit collection to simplify the payment of carriage fees. Optimux will play an essential role in streamlining the management of our multiplex.

Viamux will be responsible for the setup and launch of the multiplex, for ongoing maintenance of the transmission equipment, day-to-day technical management and maintenance of the multiplexing equipment.

Northumberland Community Digital will internally oversee any multiplex re-configurations, and these will be undertaken in line with our policies and contractual agreements with service providers. Financial management of the multiplex will also be handled inhouse:

- Accounts;
- IT;
- Admin;

- Legal;
- Customer Service;
- Technical Support.

#### **Key Personnel**

#### Richard Finch

Richard graduated from Nottingham University in 1979 with a BSc in Physics.

Richard spent over 35 years working in the retail financial services in a number of roles including computer audit, business analysis, IT Management, Project Management and Change Management, culminating in the senior role of Assistant Director. In 2011, Richard set up his own Management Consultancy, focusing on retail payments and has provided consultancy as a Senior Business Analyst to important national clients.

Richard has also volunteered at Radio Tyneside for over 40 years and as a Trustee for 20 years. For the last 10 years he has held the role of Station Director, responsible for the day to day operation of the station which has held an Ofcom community radio licence since July 2018. Richard was a key member of the team that developed and submitted the licence application and is currently the main contact for finance and administration matters.

#### Jonathan Morrell

Jonathan Morrell is a broadcaster and journalist of 35 years' experience. He currently works for the BBC in Cumbria as a Senior Broadcast Journalist. With the exception of a few years in London and Australia, Jonathan has worked in the north east on radio and TV for the entirety of his career. He has extensive contacts within the media and the north east broadcasting community.

Jonathan established Pride Radio 10 years ago following a 4-week RSL experiment and 2 years ago he wrote the application, got the finance in place and set up the station as an FM community broadcaster. This work has given him an insight into the operation of community stations and their needs going forward.

His strong connection with the area is reflected in the multiplexes proposed channel line-up – a number of brand-new services to the area, many which are locally based and inspired, as well as existing services from around the country.

Together, Jonathan and Richard set up Tyneside Community Digital CIC which successfully applied for the licence to operate the SSDAB multiplex in Newcastle and Gateshead. Richard and Jonathan are also key members of the team that successfully applied for and operate the SSDAB multiplex for Darlington and Bishop Auckland.

The three other members of Northumberland Community Digital are community radio broadcasters who also have a wealth of relevant experience and will be significantly involved in the management of the company and the day-to-day operations of the service when required.

3.22 Please provide details of who will be carrying out the installation and on-going maintenance of your multiplexing / transmitter equipment (or the name of your proposed transmission and multiplex provider if you intend to use a third-party organisation for these services). Please also briefly state their previous relevant experience. (Note that any individuals or contractors who cannot be identified at this stage can instead be included in the confidential section [Part B] of the application form.)

Function	Responsible party	Previous experience
Installation of transmission equipment	Viamux Ltd	viamux
Ongoing maintenance of the transmission equipment	Viamux Ltd	the small-scale DAB solution specialists  Viamux is a leading supplier of small-scale DAB solutions in the UK & Republic of Ireland.
Installation of the Multiplexing equipment	Viamux Ltd	Established in 2017, Viamux specialises in Ofcom licence applications and coverage predictions as well as designing, building,
Day-to-day technical management and maintenance of the multiplexing equipment (if different from response to question 3.28 above)	Viamux Ltd	installing, operating and maintaining small- scale radio multiplexes with clients in:  Manchester, Edinburgh Blackpool (launched in 74 days) Cardiff Newcastle & Gateshead, Derry/London Derry Exeter Preston Warrington, Widnes & Runcorn, Cheshire East Cheshire Mid Nottingham Liverpool Wolverhampton (launched in 53 days) Stirling & Falkirk  More info: www.viamux.com

# Timetable for coverage roll-out

3.23 Please tell us how soon after licence award you expect your multiplex service to become operational and achieve the coverage you are proposing:

Northumberland Community Digital intends to launch the multiplex between 9-12 months from award of licence.

Upon award, Northumberland Community Digital will identify and apply for grant funding to support the purchase and installation of the required equipment. We estimate that this will take 3-6 months to complete.

We intend to seek grant and loan funding from a range of sources, however, funding is already available if required, and Heads-of-Terms are sufficient to cover the operating costs of the multiplex. We are continuing to actively pursue all expressions of interest and are confident to launch with a strong line-up of services.

At the same time, Northumberland Community Digital will immediately advance negotiations regarding the proposed transmission sites.

Following the 'Guide to Launching' flowchart and the procedures set out in Ofcom's Technical Policy Guidance we aim to follow the implementation timetable by focusing on stages A to E.



#### Stages:

- A. In response to any technical mitigations in the award letter, we aim to finalise our site agreements and technical plan and submit to Ofcom within 3 months. (This will be undertaken alongside the activities required to pursue grant/loan funding from alternative sources).
- B. On receipt of the hole punching document we will liaise with the national & local multiplex operators immediately. Responses received will be sent to Ofcom.
- C. Once the technical plan is signed off by Ofcom the equipment will be ordered and specifications shared with Ofcom. Installation date is scheduled and Ofcom is notified with twenty days' notice.
- D. Equipment is installed and commissioned.

As a leading small-scale DAB provider, Viamux will manage the implementation of the project. Availability of all equipment, software and professional services to meet our timescales are already confirmed.

Northumberland Community Digital will be responsible for finalising site agreements and arranging broadband connectivity. A project GANTT chart (Appendix E) details the tasks and activities under which the implementation will be governed to achieve our target launch date.

3.24 In addition, please provide, as an annex to be submitted with this application, an outline project plan with timeline (e.g. a Gantt chart or similar) showing the high-level activities and tasks leading up to the launch of your multiplex service.

The project GANTT chart (Appendix E) sets out the key stages in the implementation of the multiplex together with the indicative timeline. Please note that dates may be adjusted to reflect circumstances, however, the sequence of tasks will remain as set out in the chart.

# 4. Involvement of C-DSP providers; demand or support from programme providers

#### **About this section**

4.1

Section 51(2)(ca) of the 1996 Act requires Ofcom to take into account the desirability of awarding a small-scale radio multiplex licence to a body corporate that is providing – or proposing to provide – a C-DSP service in the locality being advertised (or involving such a person as a participant in the licence-holding company).

Section 51(2)(f) of the 1996 Act requires Ofcom to take into account evidence that the applicant has support from providers interested in having their existing or planned programme services carried on the proposed multiplex.

Note that we do not require applicants to provide us with a full line-up of services they intend to provide, or details about the content of those services.

# **Involvement of C-DSP providers**

	Yes-/ No (please delete accordingly)
4.2	If the answer to the above question is 'yes', please provide a name and brief details of this proposed service. If the service is already licensed by Ofcom, the licence number should be provided:

Is the applicant body proposing to provide its own C-DSP service on the multiplex?

4.3 If the answer to the above question is 'no', please provide details of any participant in the applicant body that is proposing to provide a C-DSP service on the multiplex. In this context, a "participant" refers to a person who holds or is beneficially entitled to shares in the applicant or possesses voting power in the applicant. If the service is already licensed by Ofcom, the licence number should be provided. Please refer to the nature of the participation (e.g. shareholding or agreement in relation to voting power):

Three Northumberland Community Digital members intend to operate as C-DSP licence holders:

Lionheart Radio and Media CIC - Lionheart Radio (Ofcom licence CR000049BA)

Koast Radio Limited - Koast Radio (Ofcom licence CR100214BA)

Radio Northumberland Limited – Radio Northumberland

# **Demand or support from programme providers**

4.4 Please provide in the table below (expanding the table if necessary) the names of providers (or prospective providers) of community or local digital sound programme services who have expressed their demand or support for the provision of the proposed multiplex service in the area to be served by the multiplex service. For reasons of transparency, the response to this question *must be answered below and should not be provided as a separate annex*. The evidence of the demand or support, such as signed heads of terms or emails, should be provided as a confidential annex, and relate only to the specific multiplex being applied for.

Name of service provider and station name (if known)	Proposed C-DSP or DSP	Nature of evidence of support provided
Pride Radio	DSP	Heads of Terms
Frisk Radio	DSP	Heads of Terms
Radio Tyneside	DSP	Heads of Terms
Memory Lane Radio	DSP	Heads of Terms
Spice Radio	DSP	Heads of Terms
Together	DSP	Heads of Terms
Dance Revolution	DSP	Heads of Terms
Nova Radio	DSP	Heads of Terms
Timeless Radio	DSP	Heads of Terms
Glitterbeam	DSP	Heads of Terms
Lionheart Radio	C-DSP	Heads of Terms
Koast Radio	C-DSP	Heads of Terms
Radio Northumberland	C-DSP	Heads of Terms
Northumberland Hospital Radio	C-DSP	Email - Expression of Interest

# 5. Fair and effective competition

#### **About this section**

Section 51(2)(g) of the 1996 Act requires Ofcom to assess whether, in contracting or offering to contract with programme service providers, the applicant has acted in a manner calculated to ensure fair and effective competition in the provision of community and local digital sound programme services.

In assessing applications, we need to have confidence that the prospective small-scale radio multiplex licensee has approached a wide range of potential service providers. Negotiations that have taken place between the applicant and potential service providers need to have been demonstrably fair, and the terms of any contract for service provision must be fair and non-discriminatory.

Applicants should note there is one further question relating to fair and effective competition in Part B of the application form.

5.1 Please detail the measures that have already been taken, and will be taken before and during the licence period, to demonstrate that, in contracting or offering to contract with programme services providers, the applicant has acted in a manner calculated to ensure fair and effective competition in the provision of such services.

For example, how have you sought to engage a broad range of prospective service providers including those not directly involved as participants in the application and those who have decided not to proceed to express an interest or agree heads of terms at this stage, and how have you sought to make prospective service providers aware of your proposals and potential terms for carriage?

#### **Ethos**

Northumberland Community Digital is conscious of its responsibility to ensure fair and effective competition, at all times. We believe that when competition works well, service providers are motivated to maximise audience share and are better able to secure funding on the basis of their service offering - its uniqueness, its audience and the value it delivers. Alongside established brands, competition delivers greater choice for listeners and a better outcome for the public. It also ensures the long-term sustainability of service providers. Our small-scale DAB platform will remain accessible to new entrants – a place where innovative formats will be encouraged and nurtured.

#### Leadership

An award of this licence to Northumberland Community Digital ensures that the multiplex is operated by locally led community radio companies supported by experienced individuals who have successfully implemented and operate DAB multiplexes. All stakeholders are committed to small-scale DAB and have the financial stability to support that ambition. Our team is hugely experienced and well resourced, with significant practical broadcast radio expertise.

#### Delivery

Launching a small-scale DAB platform is a significant undertaking and we have been encouraged by the number of positive responses to our plans. We have openly discussed our transmission plans, carriage terms and indicative fees. Northumberland Community Digital has engaged with potential service providers in an open, non-exclusive manner and will continue to do so throughout the duration of this licence. Each service provider will enter into a Carriage Agreement - the key terms of which are identical for all service providers. A copy of the draft Carriage Agreement is provided as Appendix I. Fees charged are based on the capacity contracted by each service provider.

#### **Engagement**

We have taken a number of steps to engage potential C-DSP and DSP broadcasters, including the following initiatives:

We have published a press release describing our intentions and encouraging services to contact us. The press release was published in Radio Today as well as a number of local and regional publications, including the Northumberland Gazette.

https://www.northumberlandgazette.co.uk/news/people/radio-stations-team-up-in-bid-to-give-northumberland-listeners-more-choice-4147910

We have approached a number of existing broadcasters that have taken carriage on nearby SSDAB muxes (Newcastle and Gateshead, Tynemouth and South Shields, Darlington and Bishop Auckland) and broadcasters that we believe would benefit from taking carriage on our mux.

We have launched our website northumberlandcommunitydigital.co.uk which contains a link for prospective services to contact us.

Many of the broadcasters that we have engaged with have signed Heads of Terms with us, which shows the applicable carriage fees. We are encouraged by the response from existing DSP services, including those that are locally based and that have a strong track record in radio broadcasting and who believe that they will each contribute to deliver a strong, diverse line up to the people who live in the Alnwick and Morpeth area.

# 6. Declaration

#### About this section

This form must be submitted by the body corporate which will hold the licence. The declaration must be certified by a company director or the company secretary, and covers all information provided by in the applicant in both Part A and Part B of the application form. The declaration must also be dated.

- a) I hereby apply to Ofcom for the grant of a licence for the small-scale radio multiplex licence described above and declare that the information given in this application form is, to the best of my knowledge and belief, correct.
- b) I further declare and warrant:
  - i) that the applicant is not a disqualified person within the meaning of that expression as defined in Part 2 of Schedule 2 to the Broadcasting Act 1990, as amended, or as a result of a disqualification order under section 145 of the Broadcasting Act 1996;
  - that having made all reasonable enquiries neither the applicant nor any person controlling the applicant, as result of the grant to me of the licence, breach any requirement of Schedule 14 to the Communications Act 2003 with regard to the accumulation of interests in broadcasting services or to the restrictions on cross-media interests;
  - iii) that the applicant is not disqualified by virtue of the provisions of section 143 (5) of the Broadcasting Act 1996 in relation to political objects and the provisions of section 144 (3) of the Broadcasting Act 1996 in relation to the provision of false information or through the withholding of information with the intention of misleading Ofcom; and
  - iv) that no director or person concerned directly or indirectly in the management of the Licensee is the subject to a disqualification order as defined by section 145 (1) of the Broadcasting Act 1996.
- c) I understand that Ofcom reserves the right to revoke the licence (if granted) if at any time any material statement made to Ofcom is found to be false and to have been by the applicant or any member or officer thereof knowing it to be false. I also understand that under sections 144 and 145 of the Broadcasting Act 1996, the provision of false information could incur a criminal conviction and a disqualification from the holding of a Broadcasting Act licence. I further certify that, to the best of my knowledge, any matters which might influence Ofcom's judgement as to whether the directors and substantial shareholders involved in this application are fit and proper persons to participate in a radio licence, have been made known to Ofcom.

Full name (BLOCK CAPITALS) of the person authorised to make the application of behalf of the applicant:

RICHARD CONNOR FINCH

Date of application:

Reluted

29<sup>th</sup> June 2023

I am authorised to make this application on behalf of the applicant in my capacity as (delete as appropriate):

Company secretary / Company director.

You now need to complete the confidential section (Part B) of the application form.