
Proposal to apply Code powers to Full Fibre Limited

Statutory notification under section 107(6) of the Communications Act 2003

CONSULTATION:

Publication Date: 15 March 2019

Closing Date for Responses: 15 April 2019

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1. Overview

The electronic communications code is a set of rights that are intended to assist providers of electronic communications networks and/or systems of infrastructure. Operators to whom Ofcom applies the Code may:

- construct and maintain infrastructure on public land (streets) without needing to obtain a specific street works licence to do so;
- benefit from certain immunities from the Town and Country Planning legislation; and
- in the event that agreement cannot be reached with the owner or occupier of private land, to apply to the Court to impose an agreement which confers the Code right being sought by the operator or provides for the Code right to bind the landowner or occupier.

What we are proposing – in brief

We are proposing to apply the electronic communications code set out in Schedule 3A to the Communications Act 2003 to Full Fibre Limited whose registered company number is 11090610, for the purposes of providing the operator's network; and providing an infrastructure system.

This document is a statutory consultation setting out our proposal and our reasons. We invite comments on our proposal by 15 April 2019.

We will consider any responses to this consultation before deciding whether to confirm our proposal.

This overview is a simplified high-level summary only. The proposal we are consulting on and our reasoning are set out in the full document.

2. Background

- 2.1 The electronic communications code (“the Code”) is set out in Schedule 3a of the Communications Act 2003 (“the Act”). It is designed to facilitate the installation and maintenance of electronic communications networks.¹ It confers rights on providers of such networks and on providers of systems of infrastructure to install and maintain apparatus on, under and over land and results in considerably simplified planning procedures.
- 2.2 Where the Code is applied in any person’s case, it may be subject to restrictions and conditions set out in other legislation from time to time.²

The application of the Code

- 2.3 The Code only has effect in the case of a person to whom it is applied by a direction given by Ofcom (or, in the case of the Secretary of State or any Northern Ireland department, where the secretary of state or that department is providing or proposing to provide an electronic communications network).³
- 2.4 The only purposes for which the Code may be applied in a person’s case by a direction are:
- a) the purposes of the provision of an electronic communications network; or
 - b) the purposes of the provision of a system of infrastructure which he is making available, or proposing to make available, for use by providers of electronic communications networks for the purposes of the provision by them of their networks.⁴
- 2.5 A direction applying the Code to a person may take effect:
- a) in relation only to such places or localities as may be specified or described in the direction;
 - b) for the purposes only of the provision of such electronic communications network, or part of an electronic communications network, as may be so specified or described; or
 - c) for the purposes only of the provision of such system of infrastructure, or part of a system of infrastructure, as may be so specified or described.⁵

¹ “Electronic communications network” for the purposes of the Code has the same meaning as in section 32 of the Act.

² Section 109 of the Act – see the Electronic Communications Code (Conditions and Restrictions) Regulations 2003 (SI 2003 No. 2553), as amended by the Electronic Communications Code (Conditions and Restrictions) (Amendment) Regulations 2009 (SI 2009 No. 584), the Electronic Communications Code (Conditions and Restrictions) (Amendment) Regulations 2013 (SI 2013 No. 1403) and the Electronic Communications Code (Conditions and Restrictions) (Amendment) Regulations 2017 (SI 2017/753).

³ Section 106(3)(b) of the Act.

⁴ Section 106(4) of the Act.

⁵ Section 106(5) of the Act.

Application process for applying the Code

- 2.6 Ofcom must not give a direction applying the Code in any person's case except on an application made for the purpose by that person.⁶
- 2.7 Any such application must be made in accordance with the requirements for the time being in force with respect to the content of an application for a direction applying the Code and the manner in which such an application is to be made.⁷

Time limit for making a decision on application

- 2.8 Regulation 3(2) of the Electronic Communications and Wireless Telegraphy Regulations 2011⁸ provides that, except in cases of expropriation, Ofcom must make its decision within 6 months of receiving the completed application. In other words, that time limit applies from the moment Ofcom receives an application that fully complies with the requirements described above.

Statutory consultation process on proposal

- 2.9 Before giving a direction applying the Code to the applicant in question, Ofcom must publish a notification of its proposal to give the direction and consider any representations about that proposal that are made to Ofcom within the period specified in the notification.⁹
- 2.10 Such a notification must contain the following¹⁰:
- a) a statement of Ofcom's proposal;¹¹
 - b) a statement of Ofcom's reasons for that proposal;
 - c) a statement of the period within which representations may be made to Ofcom about the proposal (which period must end no less than one month after the day of the publication of the notification¹²).

⁶ Section 107(1) of the Act.

⁷ Section 107(2) of the Act. For the current requirements, see the Notification under section 107(2) of the Communications Act 2003, dated 6 October 2003, at Annex B to the statement entitled 'The Granting of the Electronic Communications Code by the Director General of Telecommunications – A Statement issued by the Director General of Telecommunications', published on 10 October 2003

⁸ SI 2011 No. 1210.

⁹ Section 107(6) of the Act.

¹⁰ Section 107(7) of the Act.

¹¹ Subject to sections 113(7) and 115(5) of the Act, the statement of Ofcom's proposal must contain a statement that Ofcom proposes to apply the code in the case of the person in question and set out any proposals of Ofcom to impose terms under section 106(5): see section 107(8) of the Act.

¹² Section 107(9) of the Act.

- 2.11 Ofcom must publish a notification in such manner as Ofcom considers appropriate for bringing the notification to the attention of the persons who, in Ofcom's opinion, are likely to be affected by it.¹³
- 2.12 The notification published at Annex 4 to this document is a notification for such purposes and should be read in conjunction with the entirety of this document, including the reasons set out in Section 3.

Relevant considerations in making a decision (four factors)

- 2.13 In considering whether to apply the Code in any person's case, Ofcom must have regard, in particular, to each of the following matters¹⁴:
- a) the benefit to the public of the electronic communications network or system of infrastructure by reference to which the Code is to be applied to that person;
 - b) the practicability of the provision of that network or system without the application of the Code;
 - c) the need to encourage the sharing of the use of electronic communications apparatus;
 - d) whether the person in whose case it is proposed to apply the Code will be able to meet liabilities arising as a consequence of the application of the Code in that person's case and any conduct of that person in relation to the matters with which the Code deals.
- 2.14 For the purposes of this process, those four factors rank equally with Ofcom's statutory duties under sections 3 and 4 of the Act.¹⁵ Where appropriate, outside of those statutory considerations, we will also have regard to any additional factors that, in our opinion, are relevant to the particular application.

Statutory duties

General duties

- 2.15 In carrying out its functions under the Act (which includes giving a direction to apply the Code), Ofcom's principal duty as set out in section 3 of the Act is to further the interests of citizens in relation to communications matters and to further the interests of consumers in relevant markets, where appropriate by promoting competition.
- 2.16 In doing, we are required to secure a number of specific objectives and to have regard to a number of matters set out in section 3. As to the prescribed specific statutory objectives in section 3(2), we consider that the objective of securing the availability throughout the UK of a wide range of electronic communications services is particularly relevant to this consultation.

¹³ Section 107(10) of the Act.

¹⁴ Section 107(4) of the Act.

¹⁵ Section 107(5) of the Act.

- 2.17 In performing its duties, Ofcom is also required to have regard to a range of other considerations, which appear to us to be relevant in the circumstances. In this context, we consider that a number of such considerations are relevant, particularly:
- a) the desirability of promoting competition in relevant markets;
 - b) the desirability of encouraging investment and innovation in relevant markets; and
 - c) the desirability of encouraging the availability and use of high-speed data transfer services throughout the United Kingdom.
- 2.18 We have also had regard to the principles under which regulatory activities should be transparent, accountable, proportionate, consistent, and targeted only at cases in which action is needed, as well as the interest of consumers in respect of choice, price, quality of service and value for money.
- 2.19 Ofcom has a wide measure of discretion in balancing its statutory duties and objectives. In so doing, we will take account of all relevant considerations, including any responses received during this consultation process, in reaching our conclusions.

Specific duties for fulfilling Community obligations

- 2.20 The function of giving a direction to apply the Code would involve us exercising functions falling under the EU regulatory framework. As such, section 4 of the Act requires us to act in accordance with the six European Community requirements for regulation.
- 2.21 In summary, these six requirements are:
- a) to promote competition in the provision of electronic communications networks and services, associated facilities and the supply of directories;
 - b) to contribute to the development of the European internal market;
 - c) to promote the interests of all persons who are citizens of the European Union;
 - d) to take account of the desirability of Ofcom's carrying out of its functions in a manner which, so far as practicable, does not favour one form of or means of providing electronic communications networks, services or associated facilities over another, i.e. to be technologically neutral;
 - e) to encourage, to such extent as Ofcom considers appropriate for certain prescribed purposes, the provision of network access and service interoperability, namely securing efficient and sustainable competition, efficient investment and innovation and the maximum benefit for customers of communications providers;
 - f) to encourage compliance with certain standards to facilitate service interoperability and secure freedom of choice for the customers of communications providers.
- 2.22 We consider that the first and fifth of those requirements are of particular relevance to our Proposal in this consultation and that no conflict arises in this regard with the specific objectives in section 3 we have identified above as particularly relevant in this context.

Impact assessment and equality impact assessment

- 2.23 The analysis presented in the entirety of this consultation represents an impact assessment, as defined in section 7 of the Act.
- 2.24 Impact assessments provide a valuable way of assessing different options for regulation and showing why the preferred option was chosen. They form part of best practice policy-making. This is reflected in section 7 of the Act, which means that generally Ofcom has to carry out impact assessments where its proposals would be likely to have a significant effect on businesses or the general public, or when there is a major change in Ofcom's activities. However, as a matter of policy Ofcom is committed to carrying out and publishing impact assessments in relation to the vast majority of its policy decisions. For further information about Ofcom's approach to impact assessments, see the guidelines, Better policy-making: Ofcom's approach to impact assessment, which are on the Ofcom website:
- http://www.ofcom.org.uk/consult/policy_making/guidelines.pdf
- 2.25 Specifically, pursuant to section 7, an impact assessment must set out how, in our opinion, the performance of our general duties (within the meaning of section 3 of the Act) is secured or furthered by or in relation to what we propose.
- 2.26 There are two main options for this consultation:
- a) give a direction to apply the Code to the Applicant; or
 - b) not to give such a direction.
- 2.27 In carrying out our functions (which includes giving a direction to apply the Code), we are also under a general duty under the Equality Act 2010 to have due regard to the need to:
- a) eliminate unlawful discrimination, harassment and victimisation;
 - b) advance equality of opportunity between different groups; and
 - c) foster good relations between different groups,
- In relation to the following protected characteristics: age; disability; gender re-assignment; pregnancy and maternity; race; religion or belief; sex and sexual orientation.
- 2.28 Such equality impact assessments ("EIAs") also assist us in making sure that we are meeting our principal duty under section 3 of the Act.
- 2.29 We have therefore considered what (if any) impact the proposal in this consultation may have on equality. We do not, however, consider the impact of the proposal in this consultation to be to the detriment of the defined equality groups or the protected characteristics in Northern Ireland.

3. Reasons for proposal

3.1 This Section contains our reasons for proposing to apply the Code to the Applicant.

Factual matters

The applicant and the powers applied for

3.2 On 14 February 2019 we received an application which meets the statutory requirements.¹⁶

3.3 The person seeking Code powers (“the Applicant”) is:

- a) Company name: Full Fibre Limited.
- b) Registered company number: 11090610.
- c) Registered office: 11 Gandy Street, Exeter, EX4 3LS.

3.4 The Applicant has applied for the electronic communications code for the purposes of:

- Providing the operator’s network; and
- Providing an infrastructure system

Description and location of the network or system of infrastructure for Code powers

3.5 The Applicant has stated that it operates a core network between its two data-centres based in London and fibre broadband access networks in Devon and Surrey. It intends to extend its fibre access networks in these areas, and to expand to other areas of the UK, starting with Somerset, Gloucestershire and Herefordshire. Its primary focus being rural and semi-urban areas.

3.6 The Applicant has said it intends to make use of existing infrastructure, including sewers and Openreach’s Physical Infrastructure Access (PIA) product wherever possible.

Analysis of the four factors

The benefit to the public of the electronic communications network by reference to which the Code is to be applied to the Applicant

3.7 The Applicant intends to provide wholesale services primarily, enabling telecoms providers and Internet Service Providers (ISP) to supply high speed broadband services to residential and business customers, located in the rural or semi-urban areas that would be served by

¹⁶ Notification under Section 107(2) of the Communications Act 2003. Annex B to the statement entitled ‘The Granting of the Electronic Communications Code by the Director General of Telecommunications – A Statement issued by the Director General of Telecommunications’, published on 10 October 2003.

its expanded network. The Applicant notes that such areas are often poorly served at present.

- 3.8 The proposed fibre access networks would have the potential to deliver ultrafast and gigabit broadband services to residential and business users. Leased line services would also be available. The bandwidth delivered through the network would be significantly better than the ADSL and VDSL based services generally available in the proposed service areas.
- 3.9 The Applicant intends to offer broadband packages at affordable wholesale prices, which would help ISP's maintain a competitive retail price to their customers. It also intends to offer reduced charges to community orientated organisations such as schools, nurseries, churches, community centres, non-profit organisations, and social housing schemes.
- 3.10 The Applicant considers that its open wholesale model would promote consumer choice and retail competition. It also intends to make its infrastructure available to other operators to deploy their networks.
- 3.11 The Applicant also stated that its network would also benefit the mobile network operators as they look to expand their 4G and 5G coverage in rural areas. Having fibre available to support 'small-cell' infrastructure would be advantageous for rural and semi-urban areas.
- 3.12 We consider that the fibre broadband access network planned by the Applicant would increase the availability and quality of broadband services and help meet the growing needs of consumers and businesses for connectivity, especially to those rural and semi-urban areas which have slow broadband services. Where networks are deployed by new providers we expect competition to fuel innovation and customer choice.
- 3.13 We consider that the network planned by the Applicant would benefit the public.

The practicability of the provision of the network without the application of the Code

- 3.14 The Applicant confirmed that Code Powers are required to allow it to effectively manage its deployment and maintenance of its fibre and duct network over a long period of time.
- 3.15 Having access to Code powers will allow the Applicant to simplify and speed up the installation process, especially when delivering its network both under or over public land and in particular under carriageways and footways. The process without Code powers would mean applying for individual street work licences, which operationally becomes unviable, due to the administrative burden of each individual licence request. Furthermore, some local authorities currently charge a rate of £390 for permission to access short stretches of the public highway up to 200m and any additional works above this threshold incur additional fees.
- 3.16 The Applicant has explained that having assured planning permission, granted by the General Permitted Development Order, would remove any risk and uncertainty associated with the construction of assets in rural and semi-rural regions.

- 3.17 The Applicant's network will also be deployed on private land, and the process to obtain Wayleave access can be slow. There are also other concerns from private land owners, who can often be both difficult to negotiate with and can be unreasonable with their financial terms. Code powers would strengthen its position when negotiating new or existing leases, which would allow the Applicant to deploy its network faster, and with more confidence knowing that costs and terms are likely to be more rationale and fair.
- 3.18 The Applicant intends to tender for government support programmes run by BDUK and local authorities, which will involve targeting areas to supply superfast broadband services, especially to those areas where such services are not available. Code powers would assist the Applicant with the bidding process of such government contracts, as the deployment process would become more simpler and streamlined.
- 3.19 The Applicant also wishes to take advantage of Openreach's Physical Infrastructure Access (PIA) product to reduce its network deployment costs and the disruption associated with civil works. Openreach requires users of PIA to have Code powers.
- 3.20 The Applicant also plans to use Openreach's poles, so there is the potential for trees to encroach onto overhead cables which gives rise to associated problems and delays with deployment. Code Powers would allow it to better manage tree looping without the need to apply for multiple tree works licences.
- 3.21 The Applicant also noted that it would be at a competitive disadvantage if it was not granted Code Powers as it would be unable to benefit from the same advantages available to its competitors and would not be able to build and provide its network as efficiently and effectively as would otherwise be possible.
- 3.22 The business case for a new fibre network is dependent upon the level of costs of building the network and the timely provision and take-up of services. Without the application of the Code, the Applicant's costs would likely be higher, and the time taken to then provide services, longer. We consider that, together, these effects could render the Applicant's business case for deploying its proposed network unviable.
- 3.23 We also consider that, regardless of the merits of the conditions set by Openreach for use of its PIA (Duct and Pole Access) services, without Code powers, it would be considerably more difficult for the Applicant to make use of Openreach's Ducts and Poles, and this difficulty could further reduce the financial viability of the Applicant's plans.
- 3.24 We consider that the network planned by the Applicant would not be practicable without the application of the Code.

The need to encourage the sharing of the use of electronic communications apparatus

- 3.25 The Applicant confirmed that it will provide wholesale services mainly and is currently discussing these types of services with other telecom operators and ISPs. At present service agreements have been implemented with two commercial ISP's to provide

wholesale wires-only and bit stream services, and this is likely to grow as the network expands.

- 3.26 As noted above, the Applicant also anticipates that it may provide wholesale services to mobile operators for their 4G and 5G network deployments.
- 3.27 The Applicant also confirmed that its physical infrastructure will be made available in the form of duct sharing on private land so other operators can provide independent services to their customers.
- 3.28 We consider that sharing of the use of apparatus would be encouraged by granting the Applicant Code powers.

Whether the Applicant will be able to meet liabilities as a consequence of (i) the application of the Code; and (ii) any conduct in relation to the application of the Code

- 3.29 The Applicant has considered and assessed its duties and responsibilities with regard to compliance with Regulation 16 (Funds for Liabilities). In particular, the Applicant has given details of the removal and remedial actions that would be necessary in relation to its cabinets, chambers and poles, along with any part completed works. It has explained the resultant costs would form the basis for its proposed funds for liabilities, to be covered by a performance bond. The Applicant has provided a signed letter from its Directors, detailing the holding of the requisite funds.
- 3.30 The Applicant has provided us information along with its application that confirms that it understands its obligations to provide funds for liabilities, and that it has the financial capacity to provide us with appropriate financial guarantees when this becomes necessary.
- 3.31 We consider that, based on this information, the Applicant would be able to meet its liabilities.

Overall assessment

- 3.32 In addition to our consideration of the four factors discussed above, we consider that our proposal would secure or further the performance of our statutory duties under sections 3 and 4 of the Act.
- 3.33 In particular, we consider that our proposal would encourage investment and innovation by facilitating the provision of a fibre broadband access network by the Applicant. The provision of such a network would encourage the availability of a wide range of communications services and the availability of high-speed data transfer services. In our view this would also help support the future development, growth and availability of modern communications services in the public interest.
- 3.34 We also consider that the Applicant's intended network deployment could enhance competition and customer choice. It would provide an alternative to existing networks, and

the Applicant's wholesale plans would enable the provision of retail services in competition with other operators.

- 3.35 The Applicant's plans to offer wholesale services and to make its infrastructure available for sharing could also help reduce additional networks or duplicate networks having to be rolled out. This would help to minimise the unnecessary proliferation of electronic communications sites, bringing environmental benefits aligned with long standing Government objectives in the public interest. This has been specifically acknowledged in the reforms of the Code and in the express recognition of the provision of infrastructure systems as a statutory purpose in section 106(4)(b) of the Act.
- 3.36 The impact of implementing the proposal is likely to be low. Any costs to those affected by the Applicant's use of Code powers are likely to be outweighed by the benefits. On the other hand, the detrimental effect on the Applicant of a refusal to grant such powers (including to the practicability of its network roll-out) is likely to be significant, we are also of the view that the impact of our proposal is not likely to be to the detriment of any protected group within society.

Proposal

- 3.37 Having considered the Applicant's application for Code powers, we propose that the Code should have effect in its case for the provision by the Applicant of an electronic communications network and for the provision of a system of infrastructure which the Applicant is making available, or proposing to make available, for use by providers of electronic communications in the UK.
- 3.38 We consider that our proposal is appropriate having regard to the considerations set out in section 107(4) of the Act. We consider that the performance of our statutory duties in sections 3 and 4 of the Act would be secured and furthered in relation to this proposal.
- 3.39 We will consider any responses we may receive by the closing date before making our decision as to whether we should give a direction applying the Code to the Applicant.

A1. Responding to this consultation

How to respond

- A1.1 Ofcom would like to receive views and comments on the issues raised in this document, by 5pm on 15 April 2019.
- A1.2 You can download a response form from <https://www.ofcom.org.uk/consultations-and-statements/category-3/code-powers-full-fibre-limited>. You can return this by email or post to the address provided in the response form.
- A1.3 If your response is a large file, or has supporting charts, tables or other data, please email it to ECCCodepowers@ofcom.org.uk, as an attachment in Microsoft Word format, together with the cover sheet (<https://www.ofcom.org.uk/consultations-and-statements/consultation-response-coversheet>).
- A1.4 Responses may alternatively be posted to the address below, marked with the title of the consultation:
- ECC Team
Ofcom
First Floor Riverside House
2A Southwark Bridge Road
London SE1 9HA
- A1.5 We welcome responses in formats other than print, for example an audio recording or a British Sign Language video. To respond in BSL:
- Send us a recording of you signing your response. This should be no longer than 5 minutes. Suitable file formats are DVDs, wmv or QuickTime files. Or
 - Upload a video of you signing your response directly to YouTube (or another hosting site) and send us the link.
- A1.6 We will publish a transcript of any audio or video responses we receive (unless your response is confidential)
- A1.7 We do not need a paper copy of your response as well as an electronic version. We will acknowledge receipt if your response is submitted via the online web form, but not otherwise.
- A1.8 You do not have to answer all the questions in the consultation if you do not have a view; a short response on just one point is fine. We also welcome joint responses.
- A1.9 It would be helpful if your response could include direct answers to the questions asked in the consultation document. The questions are listed at Annex X. It would also help if you could explain why you hold your views, and what you think the effect of Ofcom's proposals would be.

- A1.10 If you want to discuss the issues and questions raised in this consultation, please contact ECC Team on 020 7981 3000, or by email to: ECCCodepowers@ofcom.org.uk

Confidentiality

- A1.11 Consultations are more effective if we publish the responses before the consultation period closes. In particular, this can help people and organisations with limited resources or familiarity with the issues to respond in a more informed way. So, in the interests of transparency and good regulatory practice, and because we believe it is important that everyone who is interested in an issue can see other respondents' views, we usually publish all responses on our website, www.ofcom.org.uk, as soon as we receive them.
- A1.12 If you think your response should be kept confidential, please specify which part(s) this applies to, and explain why. Please send any confidential sections as a separate annex. If you want your name, address, other contact details or job title to remain confidential, please provide them only in the cover sheet, so that we don't have to edit your response.
- A1.13 If someone asks us to keep part or all of a response confidential, we will treat this request seriously and try to respect it. But sometimes we will need to publish all responses, including those that are marked as confidential, in order to meet legal obligations.
- A1.14 Please also note that copyright and all other intellectual property in responses will be assumed to be licensed to Ofcom to use. Ofcom's intellectual property rights are explained further at <https://www.ofcom.org.uk/about-ofcom/website/terms-of-use>.

Next steps

- A1.15 Following this consultation period, Ofcom plans to publish a statement in the Spring 2019.
- A1.16 If you wish, you can register to receive mail updates alerting you to new Ofcom publications; for more details please see <https://www.ofcom.org.uk/about-ofcom/latest/email-updates>

Ofcom's consultation processes

- A1.17 Ofcom aims to make responding to a consultation as easy as possible. For more information, please see our consultation principles in Annex A2.
- A1.18 If you have any comments or suggestions on how we manage our consultations, please email us at consult@ofcom.org.uk. We particularly welcome ideas on how Ofcom could more effectively seek the views of groups or individuals, such as small businesses and residential consumers, who are less likely to give their opinions through a formal consultation.
- A1.19 If you would like to discuss these issues, or Ofcom's consultation processes more generally, please contact the corporation secretary:

Corporation Secretary
Ofcom
Riverside House
2a Southwark Bridge Road
London SE1 9HA
Email: corporationsecretary@ofcom.org.uk

A2. Ofcom's consultation principles

Ofcom has seven principles that it follows for every public written consultation:

Before the consultation

- A2.1 Wherever possible, we will hold informal talks with people and organisations before announcing a big consultation, to find out whether we are thinking along the right lines. If we do not have enough time to do this, we will hold an open meeting to explain our proposals, shortly after announcing the consultation.

During the consultation

- A2.2 We will be clear about whom we are consulting, why, on what questions and for how long.
- A2.3 We will make the consultation document as short and simple as possible, with a summary of no more than two pages. We will try to make it as easy as possible for people to give us a written response. If the consultation is complicated, we may provide a short Plain English / Cymraeg Clir guide, to help smaller organisations or individuals who would not otherwise be able to spare the time to share their views.
- A2.4 We will consult for up to ten weeks, depending on the potential impact of our proposals.
- A2.5 A person within Ofcom will be in charge of making sure we follow our own guidelines and aim to reach the largest possible number of people and organisations who may be interested in the outcome of our decisions. Ofcom's Consultation Champion is the main person to contact if you have views on the way we run our consultations.
- A2.6 If we are not able to follow any of these seven principles, we will explain why.

After the consultation

- A2.7 We think it is important that everyone who is interested in an issue can see other people's views, so we usually publish all the responses on our website as soon as we receive them. After the consultation we will make our decisions and publish a statement explaining what we are going to do, and why, showing how respondents' views helped to shape these decisions.

A3. Consultation coversheet

BASIC DETAILS

Consultation title:

To (Ofcom contact):

Name of respondent:

Representing (self or organisation/s):

Address (if not received by email):

CONFIDENTIALITY

Please tick below what part of your response you consider is confidential, giving your reasons why

Nothing

Name/contact details/job title

Whole response

Organisation

Part of the response

If there is no separate annex, which parts? _____

If you want part of your response, your name or your organisation not to be published, can Ofcom still publish a reference to the contents of your response (including, for any confidential parts, a general summary that does not disclose the specific information or enable you to be identified)?

DECLARATION

I confirm that the correspondence supplied with this cover sheet is a formal consultation response that Ofcom can publish. However, in supplying this response, I understand that Ofcom may need to publish all responses, including those which are marked as confidential, in order to meet legal obligations. If I have sent my response by email, Ofcom can disregard any standard e-mail text about not disclosing email contents and attachments.

Ofcom seeks to publish responses on receipt. If your response is non-confidential (in whole or in part), and you would prefer us to publish your response only once the consultation has ended, please tick here.

Name

Signed (if hard copy)

A4. Consultation questions

Question 1: Do you have any comments on our proposal to apply Code powers to the applicant?

A5. Statutory notification

Notification under section 107(6) of the Communications Act 2003

Proposal to give a direction applying the electronic communications code

Proposal in this Notification

1. Ofcom hereby proposes, in accordance with section 107(6) of the Act, to give a direction under section 106(3) of the Act applying the Code to the Applicant.
2. The proposed direction applying the Code to the Applicant on the terms proposed is set out in the Schedule to this Notification.
3. Ofcom's reasons for giving the proposed direction are set out in the accompanying consultation document.

Ofcom's duties

4. In making this proposal, Ofcom has had regard, in particular, to each of the matters set out in section 107(4) of the Act. Furthermore, Ofcom has considered and acted in accordance with its general duties in section 3 of the Act and the six Community requirements in section 4 of the Act.

Making representations

5. Representations on this proposal may be made to: ECC Code Powers Team, Ofcom, 1st floor, Riverside House, 2a Southwark Bridge Road, London SE1 9HA, by no later than 5pm on **15 April 2019**.

Interpretation

6. In this Notification—
 - (a) “**Act**” means the Communications Act 2003;
 - (b) “**Applicant**” means Full Fibre Limited, whose registered company number is 11090610;
 - (c) “**Code**” means the electronic communications code set out in Schedule 3A to the Communications Act 2003; and
 - (d) “**Ofcom**” means the Office of Communications.
7. For the purpose of interpreting this Notification—
 - (a) headings and titles shall be disregarded; and
 - (b) the Interpretation Act 1978 shall apply as if this Notification were an Act of Parliament.

8. The attached Schedule forms part of this Notification.

Signed

A handwritten signature in black ink, appearing to read 'BP', is written over the word 'Signed'.

Brian Potterill

Competition Policy Director

A person duly authorised in accordance with paragraph 18 of the Schedule to the Office of Communications Act 2002

15 March 2019

SCHEDULE

[Proposed] Direction under section 106(3) of the Communications Act 2003 applying the electronic communications code

Background

1. The Applicant has applied to Ofcom for a direction applying the Code to the Applicant.
2. The date on which Ofcom received a completed application that meets the statutory requirements with respect to the content of an application for a direction applying the Code and the manner in which such an application is to be made was 14 February 2019.
3. By virtue of regulation 3 of the Electronic Communications and Wireless Telegraphy Regulations 2011 (SI 2011 No. 1210), except in cases of expropriation, Ofcom must make its decision within 6 months of receiving the completed application.
4. Prior to giving a decision under section 106(3) of the Act to apply the Code to the Applicant, Ofcom must publish a notification of its proposal to give the direction and consider any representations about that proposal that are made to Ofcom within the period specified in the notification.
5. On 15 March 2019, Ofcom published, in accordance with section 107(6) of the Act, a notification of its proposal to give a direction applying the Code to the Applicant for the reasons set out in the consultation document accompanying that notification. That notification invited representations to Ofcom by no later than 5pm on 15 April 2019.
6. [*Ofcom has considered every representation about the proposal made to it/Ofcom did not receive any representations about the proposal*]. For the reasons set out in the explanatory statement accompanying this Direction, Ofcom has had regard, in particular, to each of the matters set out in section 107(4) of the Act. Furthermore, Ofcom has considered and acted in accordance with its general duties in section 3 of the Act and the six Community requirements in section 4 of the Act.

Decision

7. Ofcom hereby directs, in accordance with section 106 of the Act, as follows—
 - (a) the Code shall apply to the Applicant for the purposes of the provision by the applicant of an electronic communications network and for the purposes of the provision of a system of infrastructure which the Applicant is making available, or proposing to make available, for use by providers of electronic communications networks for the purposes of the provision by them of their networks; and
 - (b) that application of the Code shall have effect throughout the United Kingdom.
8. This Direction shall take effect on the day it is published.

Interpretation

9. In this Direction—

Proposal to apply Code powers to Full Fibre Limited

- (a) **“Act”** means the Communications Act 2003;
- (b) **“Applicant”** means Full Fibre Limited, whose registered company number is 11090610;
- (c) **“Code”** means the electronic communications code set out in Schedule 2 to the Telecommunications Act 1984 (as amended);
- (d) **“Ofcom”** means the Office of Communications.

10. For the purpose of interpreting this Direction—

- (a) headings and titles shall be disregarded;
- (b) the Interpretation Act 1978 shall apply as if this Notification were an Act of Parliament.

Signed

A person duly authorised in accordance with paragraph 18 of the Schedule to the Office of Communications Act 2002