

Analogue Commercial Radio Licence: Format Change Request Form

Date of request:	25 March 2020
Station Name:	The Eagle
Licensed area and licence number:	Guildford AL081
Licensee:	Eagle Radio Ltd
Contact name:	Graham Bryce

Details of requested change(s) to Format

<p>Character of Service</p> <p><i>Complete this section if you are requesting a change to this part of your Format</i></p>	<p>Existing Character of Service:</p> <p>A music-led, locally oriented adult contemporary station aimed primarily at 25-44 year-olds in Guildford and surrounding area</p>
	<p>Proposed new Character of Service:</p> <p>A music-led, locally oriented mainstream popular music station aimed primarily at 25-44 year-olds in Guildford and surrounding area</p>
<p>Programme sharing and/or co-location arrangements</p> <p><i>Complete this section if you are requesting a change to this part of your Format</i></p>	<p>Current arrangements:</p> <p><u>Programme sharing:</u> No arrangements</p> <p><u>Co-location arrangements:</u> Locally-made programming must be produced within the licensed area</p>
	<p>Proposed new arrangements:</p> <p><u>Programme sharing:</u> All programmes may be shared between the Basingstoke licence (AL100745), the Newbury licence (AL256), the Reading licence (AL273) the Alton licence (AL146), the Andover licence (AL317), the Guildford licence (AL081), the Weymouth & Dorchester licence (AL154), the Chichester licence (AL100971), the Aylesbury licence (AL159) and the Salisbury licence (AL145)</p> <p><u>Co-location arrangements:</u> Locally-made programming must be made within the Approved Area of the South of England (Bauer amended)</p>

<p>Locally-made hours and/or local news bulletins</p> <p><i>Complete this section if you are requesting a change to this part of your Format</i></p>	<p>Current obligations: At least 10 hours a day during daytime weekdays (must include breakfast). At least 4 hours daytime Saturdays and Sundays.</p>
	<p>Proposed new obligations: At least 3 hours a day during daytime weekdays Local news must be broadcast at least hourly during daytime weekdays and peak-time weekend.</p>

The holder of an analogue local commercial radio licence may apply to Ofcom to have the station's Format amended. Any application should be made using the layout shown on this form, and should be in accordance with Ofcom's published procedures for Format changes.¹ Under section 106(1A) of the Broadcasting Act 1990 (as amended), Ofcom may consent to a change of a Format only if it is satisfied that *at least* one of the following five statutory criteria is satisfied:

- (a) *that the departure would not substantially alter the character of the service;*
- (b) *that the departure would not narrow the range of programmes available by way of relevant independent radio services to persons living the area or locality for which the service is licensed to be provided;*
- (c) *that the departure would be conducive to the maintenance or promotion of fair and effective competition*
- (d) *that there is evidence that, amongst persons living in that area or locality, there is a significant demand for, or significant support for, the change that would result from the departure; or*
- (e) *that (i) the departure would result from programmes included in the licensed service ceasing to be made at premises in the area or locality for which the service is provided, but (ii) those programmes would continue to be made wholly or partly at premises within the approved area (as defined in section 314 of the Communications Act 2003 (local content and character of services)).*

Only one of these five criteria need be satisfied in order for Ofcom to consent to the proposed change. However, even if Ofcom is of the opinion that the proposed change satisfies one or more of the statutory criteria, there may be reasons (depending on the particular circumstances of the case) why Ofcom may not consent to the proposed change. The additional criteria to which Ofcom will have regard when exercising this discretion can be found on our website.²

Applicants should note that, under section 106ZA of the same Act (as amended), a proposed change that *does not* satisfy the first or last of these criteria (i.e. a change that Ofcom

¹ Available at https://www.ofcom.org.uk/_data/assets/pdf_file/0024/87405/The-regulation-of-Format-changes.pdf

² At https://www.ofcom.org.uk/_data/assets/pdf_file/0024/87405/The-regulation-of-Format-changes.pdf

considers *would or could* substantially alter the character of the service, or does not relate to the origin of locally-made programmes) must, if it is to be considered further under any of the other three criteria, be consulted upon.

In the event that Ofcom receives a request for Format change and considers that criterion (a) or (e) is *not* satisfied, it will seek confirmation from the applicant as to whether it wishes to proceed with the request (and, if so, whether it wishes to amend or replace its submission in light of the necessity to make it public).#

Please set out the statutory criterion, or criteria, set out in section 106(1A) of the Broadcasting Act 1990 that you believe is/are satisfied in relation to this Format change request, and the reasons for this.

- a. The proposed change would not substantially alter the character of service. The change to local hours and programme sharing are in line with Ofcom’s localness guidelines. The change of wording from “adult contemporary” to “mainstream popular music” is in line with Ofcom’s stated format change policy.
- b. The change of wording from “adult contemporary” to “mainstream popular music” is in line with Ofcom’s stated format change policy and does not constitute a significant change.
- e. Programmes included in the licensed service will cease to be made at premises in the area or locality for which the service is provided, but those programmes will continue to be made wholly or partly at premises within the approved area.

Please provide any additional information and/or evidence in support of the proposed change(s) below. In particular, the applicant may wish to outline how they see that the proposed change fits within Ofcom’s published Format change request policy³ and also Ofcom’s Localness guidance, which includes our co-location and programme sharing policy.⁴

Notes

Ofcom may approve a change under any of criteria (b) to (d) without consultation, or after a consultation of less than 28 days, if Ofcom considers that to hold a consultation at all, or for 28 days or more, would result in a delay that would be likely to prejudice the interests of the licensee. Ofcom may also remove for the purposes of consultation any confidential information submitted by the licensee.

Data Protection

We require the information requested in this form in order to carry out our licensing duties under the Broadcasting Act 1990, Broadcasting Act 1996 and Communications Act 2003. Please see Ofcom’s General Privacy Statement www.ofcom.org.uk/about-ofcom/foi-dp/general-privacy-statement for further information about how Ofcom handles your personal information and your corresponding rights.

³ Available at https://www.ofcom.org.uk/data/assets/pdf_file/0024/87405/The-regulation-of-Format-changes.pdf

⁴ Available at <http://stakeholders.ofcom.org.uk/broadcasting/radio/localness/>

Ofcom notes on the request

Statutory requirements

This request relates to the FM licence for Guildford and surrounding parts of West Surrey and North East Hampshire held by Eagle Radio Ltd, currently broadcasting as The Eagle.

Every FM local commercial radio station is required to broadcast a service which complies with a defined 'character of service', and also a certain amount of locally-made programming and local news. These requirements are specified in its Format. Locally-made programmes are those made within a station's licensed area or, where Ofcom has approved a wider area relating to that station, that 'approved area'.

Eagle Radio Ltd has requested the following changes to the Format of the Guildford and surrounding parts of West Surrey and North East Hampshire licence:

- To change its character of service description from *"a music-led, locally oriented adult contemporary station aimed primarily at 25-44 year-olds in Guildford and surrounding area"* to *"a music-led, locally oriented mainstream popular music station aimed primarily at 25-44 year-olds in Guildford and surrounding area"*.
- To produce locally-made programming anywhere within the approved area of the South of England (Bauer amended).
- To reduce the required number of locally-made programming hours on weekday daytimes from ten to three, and from four to none on weekend days.
- To increase the amount of local news broadcast from at least hourly at peak-times to at least hourly during daytime weekdays and peak-time weekends.
- To share all locally-made programming with other commercial radio stations owned by Bauer in the of South of England approved area (Bauer amended).

These proposed changes would change the character of service as set out in the Format of the licence, and accordingly can be agreed only if Ofcom is satisfied in regard to one of the statutory criteria set out in section 106(1A) of the Broadcasting Act 1990 (as set out in the request, above).

If we are satisfied in relation to one of the statutory criteria, we are then able to decide whether or not to approve the request, taking account of our published policy criteria.

Assessment

Proposed change to 'character of service'

The proposed change to the music format description is not considered to be a change to the character of service, and thus can be approved without the need for the request to be considered in accordance with the statutory Format change process⁵.

Proposed changes to locally made programming requirements

With regard to the request to broadcast locally-made programming from anywhere within the approved area of the South of England (Bauer amended), Ofcom was satisfied in relation to section 106(1A)(e) of the Broadcasting Act 1990, on the basis that the change requested,

⁵ [Review of music in radio Formats](#) (published in June 2015).

if approved, would result in programmes included in the licensed service being made at premises within the South of England approved area (Bauer amended).

In considering the proposed changes to the volume of locally-made hours, local news requirements and sharing all locally-made programming with other local commercial radio services in the same approved area, we were satisfied in relation to section 106(1A)(a) of the Broadcasting Act 1990 – that the changes would not substantially alter the character of service. This is because the proposals are consistent with our published [localness guidelines](#).

In addition, as a matter of general policy, Ofcom is content to approve Format change requests relating to localness obligations which are consistent with our published localness guidelines, and because we are satisfied that the licensee will continue to meet its licence obligations to provide local material relevant to the listeners in its licence area.

Decision

Ofcom decided to approve this Format change request from Eagle Radio Ltd because we were satisfied in relation to two of the relevant statutory criteria, and for the policy reasons outlined above.

July 2020